Across the Aisle: Affective Polarization and Bipartisanship in American Legislatures*

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Abstract

Partisan hostility in American legislatures has escalated to the point that some legislators fear violence from their peers across the aisle. Amid this increase in partisan tension, bipartisanship in lawmaking has declined. Existing theoretical frameworks of legislative behavior struggle to explain the extent of inter-partisan animosity, however. In this paper, I argue that partisan identities and affective polarization among legislators can help us understand both inter-partisan animosity and the decline of bipartisanship in lawmaking. Due to the hypersalience of legislators' political identities, partisan identities may be important in shaping the behavior of American politicians. Using the results of a conjoint experiment in an original survey of state legislative candidates, I show that politicians discriminate against members of the opposing party when selecting partners in the policy process. In particular, more affectively polarized politicians are more likely to choose to work with a copartisan legislator. Even when presented with policy information, more affectively polarized candidates are more likely than their less polarized peers to choose a copartisan partner. These results have important implications for the study of legislative politics, affective polarization, and the democratic system.

legislative politics | bipartisanship | affective polarization | partisan identity

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Introduction

Partisan conflict in American legislative bodies has reached new heights in the recent years. The threat of partisan violence hangs over interactions between legislators from opposing parties. Inter-partisan disputes in Congress have nearly turned into fist-fights on several occasions (e.g., Griffiths, 2023). In the aftermath of the January 6th insurrection at the Capitol, Republican members of the House regularly evaded newly-installed metal detectors, designed to prevent guns from entering the House chamber (Shabad, Moe and Caldwell, 2021). Rep. Paul Gosar (R-AZ) posted a cartoon video of himself killing Rep. Alexandria Ocasio-Cortez (D-NY) on social media (Constantino, 2021). These behaviors sparked fears of a potentially deadly escalation of partisan conflict and led then-Speaker Nancy Pelosi (D-CA) to declare that "the enemy is within" the House of Representatives (Kaplan, 2021).

Amid the partisan hostility, bipartisanship in co-sponsorship behavior has been declining (Harbridge-Yong, Volden and Wiseman, 2023). In a recent survey of congressional staff, 95% of respondents said they believed that this inter-partisan tension has led to the failure of "otherwise noncontroversial legislative ideas" (Goldschmidt, 2022). What is most puzzling about recent partisan interactions in legislatures is that, in many cases, politicians' behavior no longer seems to be driven solely by policy concerns, ambition, or electoral goals, as existing literature would predict (see e.g., Mayhew, 1974; Rohde, 1979; Fenno, 1973). So intense is this partisan enmity that, according to congressional staff, it has even affected the ability of members of Congress to work across the aisle on "noncontroversial" legislation. This suggests that the influence of partisanship in the policy-making process extends beyond policy disagreements and strategic considerations. Instead, the extent to which distrust, fear, and animosity color legislators' interactions with members of the opposing party seems more consistent with partisan affective polarization—hatred of the opposing party and warmth toward one's own party (Iyengar, Sood and Lelkes, 2012). In this paper, I study whether affective polarization and partisan identity among politicians affect their willingness to work

with members of the opposing party.

Scholars have shown that affective polarization and partial identities are important drivers of mass-level behavior, leading to discrimination in dating (Huber and Malhotra, 2017), scholarship decisions (Iyengar and Westwood, 2015), and hiring decisions (Gift and Gift, 2015). Yet, little work has examined the role of affective polarization in explaining the behavior of elites. Understanding elite behavior, however, is crucial to our understanding of American government. Politicians often lead the public on policy issues (Lenz, 2012), and their behavior and rhetoric suggest to the public the bounds of appropriate behavior in a democracy (Mason and Kalmoe, 2022). If elites regularly discriminate against or engage in hostile behavior toward members of the opposing party, this could signal to the mass public that such behavior is an accepted or even necessary part of political engagement. Moreover, democratic systems are based around the representation of the public's views in policy. If representatives refuse to work with their peers due to their partisan identity, this could degrade the quality of representation in two notable ways. First, previous research has found that bipartisanship is important to passing legislation (Curry and Lee, 2020; Harbridge-Yong, Volden and Wiseman, 2023). Thus, partisan discrimination in policy-making could hinder the ability of representatives to pass legislation, thereby generating gridlock and preventing the implementation of their constituents' preferred policies. Second, partisan discrimination could impede responsiveness to constituents' policy concerns if policy decisions are not based on constituent preferences but instead, on the legislator's partisan identity. In short, understanding affective polarization among politicians is crucial to understanding the functioning of American democracy.

In this paper, I present the results of an original survey of candidates who ran for state legislative office in 2022. Within this survey, I conducted a conjoint experiment which asked respondents to choose, from a pair of legislator profiles, which policy-maker they would prefer to work with in the legislature. This design allows me to estimate the influence of

partisanship on policy-making decisions, net of other potential considerations. My results show that state legislative candidates discriminate against members of the opposing party in the legislative process. Moreover, even after accounting for policy information, more affectively polarized candidates are more likely to discriminate against opposing partisans than their less affectively polarized peers—though the gap between the most and least polarized closes with more policy information. These results suggest that affective polarization is crucial to understanding legislative behavior. In sum, recent declines in bipartisanship and increases in partisan rancor in legislative bodies may be attributable, in part, to elite affective polarization.

Existing Theories of Legislative Behavior

Re-Election

Mayhew's (1974) book reshaped the study of legislative politics, positing that legislators are "single-minded seekers of reelection" (5). Indeed, it is logical that, to achieve any other goals in the legislature, a politician must be elected and reelected to office. Consequently, Mayhew argued that much of lawmakers' behavior could be explained by their reelection motive. To remain in office, many legislators focused on performing casework for constituents (e.g., Fiorina, 1989) and avoided taking clear positions out of step with constituency preferences (e.g., Arnold, 1990). Still, much has changed since Mayhew's (1974) admonishment that "no theoretical treatment of the United States Congress that posits parties as analytic units will go very far" (27). Foremost among these changes has been the resurgence of partisan identification among the electorate as a key predictor of mass voting behavior (Bafumi and Shapiro, 2009).

Whereas, at the time of Mayhew's writing, legislators could often build individual brands transcending partisanship, legislators' chances of reelection today are more tied to the fate of their party (Hopkins, 2018; Rogers, 2023). At the same time, local news media have been shuttered or decreased their coverage of politics (Hayes and Lawless, 2018), mak-

ing it harder for the rationally inattentive public to learn about their legislators (Downs, 1957). Additionally, geographic sorting and partisan gerrymandering mean that individual legislators rarely face serious electoral challenges (Rogers, 2023; Stephanopoulus and McGhee, 2015). The con uence of all of these forces means that, while individual decisions made by legislators may be electorally important on key issues, they are otherwise not likely determinative of electoral outcomes especially at the state and local levels. In other words, the reelection goal is likely a less important constraint on legislative behavior than in the past.

Policy

Other scholars have included additional considerations with Mayhew's (1974) ultimate electoral goal to explain the behavior of legislators. For instance, (Fenno, 1973) argued that policy goals are also key to understanding legislative behavior. Legislators, holding some form of utility function over policies, would like to see their preferred policies enacted and should take actions consistent with the enactment of these policies (e.g., Krehbiel, 1998). Yet, current partisan con ict in legislatures is often directly at odds with successful policy-making (i.e., the enactment of members' preferred policies).

A long line of research suggests that bipartisanship is crucial to the passage of policy (Curry and Lee, 2020; Harbridge-Yong, Volden and Wiseman, 2023). However, bipartisan behavior in Congress is generally quite low on average and is declining over time (Harbridge-Yong, Volden and Wiseman, 2023). In itself, this trend is not inconsistent with parties that are more extreme and better sorted on policy (Levendusky, 2009; McCarty, Poole and Rosenthal, 2016), but as noted above, a sizable majority of congressional sta agree that partisan con ict has hampered the progression of even noncontroversial policies.

One recent example illustrates the role of partisanship in shaping inter-partisan interactions, even where policy disagreements were not directly implicated. Rep. Cori Bush (D-MO) opted to move to a di erent o ce space not to nd a better or more convenient

location, or due to policy considerations, but because of a hostile partisan interaction with Rep. Marjorie Taylor Greene (R-GA) whose o ce was nearby (Shabad, Moe and Caldwell, 2021). Increasingly, then, it seems that partisan con ict has extended beyond policy disagreements into overt expressions of partisan social distance, hostility, and distrust, which stand to impede the passage of policies even when both parties agree on the content.

Majority Control and Party Branding

Among other explanations of legislative behavior, perhaps the most prominent is the goal of majority control. To achieve this goal, members take actions to promote the party brand. In turn, a polished and distinct party brand helps them and other members of their party win the majority in Congress (Cox and McCubbins, 1993; Lee, 2009, 2016). For several reasons, however, this consideration is unlikely to constrain the behavior of most legislators. Party brands represent collective action problems: for most politicians most of the time, their individual decisions have imperceptible e ects on the party brand. Further, it may be electorally bene cial for some members to distance themselves from the party brand. Solving this collective action problem is left to party leaders who often have few formal powers over their members (Cox and McCubbins, 2005). Thus, instead, majority control becomes more an exercise of negative agenda control, keeping potentially damaging policies o of the oor more the purview of a few leaders than the membership at large (Cox and McCubbins, 2005).

Additionally, this goal is likely less important at the state legislative level than at the congressional level. Geographic sorting and partisan gerrymandering have generated non-competitive state legislatures even in states which are nationally competitive (e.g., Wisconsin, Georgia). Indeed, in most state legislatures, the majority party has upermajority control (Crampton, 2023). Finally, the nationalization of politics means that national party brands trickle down to the state and local levels rather than the reverse (Hopkins, 2018). Therefore, most state legislative parties and their members likely have little incentive to

engage in party branding e orts.

In sum, a decreasing share of legislators faces truly competitive elections, particularly at the state level. Majority control of the legislature is, in most states, rarely in doubt, and the individual e orts of most politicians likely contribute imperceptibly to party brands if at all. Finally, it appears that some policy-making behavior in legislatures cannot be explained by policy positions alone. Given that legislators are less subject to electoral or majority-control constraints than in the past, traditional theoretical frameworks struggle to explain behavior in legislatures. Speci cally, why is it the case that partisanship inhibits policy-making even on noncontroversial issues? I argue that a ective polarization and partisan identities among legislators can account for inter-partisan hostility in legislatures and the concomitant decline in bipartisanship.

A ective Polarization in Legislatures

At the mass level, scholars have recently noted increased feelings of warmth toward one's own party and hatred of the opposing party, a trend known as a ective polarization (Iyengar et al., 2019). A ective polarization is rooted in one's partisan social identity (Iyengar, Sood and Lelkes, 2012). It has been shown to predict political engagement (Mason, 2018) and the decision to share fake news on social media (Osmundsen et al., 2021). Moreover, partisan identities generate in-group favoritism and out-group discrimination across a wide variety of domains (Engelhardt and Utych, 2020; McConnell et al., 2018; Shafranek, 2021).

Still, there are reasons to expect that partisan identities might exert even stronger e ects among elites. While a large share of the public is politically disengaged (Krupnikov and Ryan, 2022), politicians are, by de nition, among the most politically engaged individuals, meaning their political identities are likely more central to their personal identity. West and lyengar (2022) show that partisan social identities are stronger when politics is

more salient to the electorate. In fact, partisan discrimination among the masses appears to decline outside of election periods (She er, 2020). Whereas these periods of salience are intermittent for the masses, politics is perpetually salient for politicians which presumably heightens the importance of partisanship for politicians.

Further, as American elections have nationalized, politicians' prospects for remaining in o ce have become more attached to their party a liation. While state legislative elections are often non-competitive, the connection of the individual's position with the position of the party could generate a strong attachment to and identi cation with the in-group, and perhaps even a sense of partisan linked fate (Dawson, 1994; Webster and Sinclair, N.d.). The perpetual salience of politics and the tethering of individual fates to the broader fate of the group should work to produce stronger partisan identities among elites than among the masses. Canonical work in social identity theory suggests that even randomly assigned groups can generate inter-group discrimination (Tajfel, 1970). Thus, a strong identity like partisanship among politicians should produce inter-group discrimination as well.

In addition, politicians do not interact with a random sample of the population: those who contact politicians tend to be engaged, extreme, and committed partisans (see e.g., Huddy, Mason and Aaroe, 2015; Krupnikov and Ryan, 2022). Copartisan constituents who contact legislators may be more similar to politicians (i.e., engaged, extreme) than average copartisans in the electorate, and constituents from the opposing party contacting legislators may be more dissimilar to the legislator than average out-party members. The slice of the electorate featuring in politicians' interactions with the public generates a biased picture of the public at large among politicians (Broockman and Skovron, 2018). Biases in perceptions about opposing partisans have been shown to be quite consequential for a ective polarization (Stone, 2023). For example, correcting misperceptions about the demographic composition of the opposing party can reduce a ective polarization among mass partisans (Ahler and Sood, 2018). In short, misperceptions about opposing partisans matter for a ective polarization:

overestimation of di erences with the opposing party can exacerbate dislike of the opposing party. Politicians, who are confronted with a non-representative sample of partisans in the public, likely have in ated perceptions of inter-partisan di erence and believe that members of the public at large are more extreme and committed partisans than they are.

Finally, we should expect politicians to be even more likely to discriminate against their opposing partisan peers than are the masses. Members of the mass public are less likely to express resistance to interacting with a hypothetical opposing partisan when told that the opposing partisan rarely talks about politics (Druckman et al., 2022; Krupnikov and Ryan, 2022). Yet, while the average partisan in the electorate might not be politically engaged, politicians' peers in the legislature are, providing conditions ripe for partisan discrimination. Further, when asked to rate the major political parties on feeling thermometers, members of the mass public are often thinking of political elites and party leaders (Druckman and Levendusky, 2019). It is elites, therefore, who evoke the most partisan hostility. Legislators' peers are precisely those individuals that generate the most a ective polarization among the public: engaged elites. Mass-level research on a ective polarization, then, suggests that politicians should be even more likely to discriminate against their peers in the legislature than mass partisans against their peers in the electorate.

Overall, mass-level research on a ective polarization o ers compelling reasons to expect that politicians should be more in uenced by their partisan identities and a ective polarization than the masses. Elites are chronically politically engaged, and politics is always salient for them. For this reason alone, we should expect that political identities like partisanship are more central to their personal identities than to the disengaged masses. In addition, constituents who contact politicians are likely to be engaged and committed partisans (Huddy, Mason and Aaroe, 2015), contributing to biases in perceptions of the opposing party. These biased perceptions of dissimilarity work to increase one's dislike of the opposing party (Stone, 2023). Thus, the biased portion of the American electorate politicians

interact with should lead to increased a ective polarization among politicians. Finally, since politicians' peers in the legislature are precisely the individuals who evoke the most a ective polarization among the masses, we should expect the most partisan hostility to be directed at their opposing partisans in the legislature. Consequently, I hypothesize that when deciding whom to work with in the legislature, politicians should discriminate against members of the opposing party, and that this discrimination should be most pronounced among the most a ectively polarized politicians. Moreover, given that a ective polarization is rooted in partisan social identity (lyengar, Sood and Lelkes, 2012), I expect that this discrimination in favor of the in-party and against the opposing party should occur even after accounting for policy positions and ideology.

Data and Methods

To test my hypothesis that a ective polarization and party identities in uence bipartisanship in lawmaking, I rely on the results of an original survey of individuals who
ran for state legislative o ce as a Democrat or Republican in 2022 (N=1448). A ective
polarization is measured by taking the di erence between in-party and out-party feeling
thermometer ratings, excluding pure independents from the analysis (lyengar, Sood and
Lelkes, 2012). Ideology was measured on an 11-point scale from extremely liberal (0) to extremely conservative (10). Ideology was transformed into a measure of congruence with the
respondent's party by subtracting the ideology value from 10 for Democrats. Higher values
of congruence indicate that the respondent's ideology more strongly matches the ideology of
their party. I also asked about individual demographic characteristics, including race and
ethnicity, religion, age, and education.

I embedded a conjoint experiment in this survey which presented respondents with four to ve pairs of hypothetical legislator pro les and asked which pro le they would prefer

¹More information about this survey can be found in Appendix A.1.

to work with in the legislature. I randomly varied characteristics of the pro les, including race, religion, constituency type, age, education, and whether the legislator served on a committee with the respondent. I randomized party at the choice-level such that each choice task contained one Democratic and one Republican pro le, following Peterson (2017). Importantly, I also randomly varied the content and number of the policy positions displayed for each pro le pair. Respondents could be shown pro les with between two and six policy positions. The seven possible policies included abortion, voter identi cation laws, government spending, red- ag laws for rearm purchases, sanctuary city policies, school vouchers, and environmental protections, spanning a wide variety of controversial policiesThis experimental design allows me to test the extent to which party identity in uences legislators' choices in policy-making above and beyond the e ects of policy positions and demographic characteristics. It also provides me with the exibility to examine the role played by a ective polarization in choosing legislative partners.

First, I examine the average marginal component e ect (AMCE) of party on respondent choice (Hainmueller, Hopkins and Yamamoto, 2014) and estimate the conditional average marginal component e ect (CAMCE) of party, conditional on a respondent's a ective polarization. The AMCE is an estimate of the e ect of partisanship, averaging across the distribution of the other pro le attributes (Hainmueller, Hopkins and Yamamoto, 2014). Following de la Cuesta, Egami and Imai (2022) and Hainmueller, Hopkins and Yamamoto (2014), I randomized attributes with some joint dependence between abortion policy positions, party, and religion, such that extreme party-incongruent abortion policy positions, party, and religion, such that extreme party-incongruent abortion policy positions were less likely. Accordingly, I estimated the AMCE and CAMCE using inverse propensity score weighting (de la Cuesta, Egami and Imai, 2022). Additionally, because I randomized party at the choice level, my outcome variable is an indicator variable for whether pro le A was chosen in a given pair, and the main treatment of interest is whether pro le A is a member

²See Appendix A.2 for full details of the conjoint experiment.

of the respondent's party? In all models, I cluster standard errors at the respondent level. While the CAMCE cannot tell us whether a ective polarization causesdi erent reactions to party information, it can tell us the association between a ective polarization and the e ects of partisanship.

Second, I demonstrate the robustness of my results to alternate theories of legislative behavior by estimating CAMCEs of party identity, conditional on policy positions, ideology, electoral results, and state partisan control. Finally, recognizing the limitations of linear functional forms, I use nonparametric causal forest models to detect treatment e ect heterogeneity (Wager and Athey, 2018). Causal forests t a large number of trees on di erent subsamples of the data. These trees are built to best predict treatment e ect heterogeneity, and the tree-based structure naturally incorporates nonlinear functional forms and complex interactions among variables (Athey and Imbens, 2016; Wager and Athey, 2018) Causal forest models were tusing individual covariates (age, education, ideological congruence with the respondent's party, party strength, party identi cation, race and ethnicity, and religion), state-level covariates (partisan control of the state house, state senate, and governorship as well as the share of seats in the respondents' chamber held by the respondents' party), and covariates for Pro le A (the number of issues, the number of party-incongruent issue positions, age, constituency type, education, race and ethnicity, religion, and committee membership). The causal forest results con rm both that a ective polarization is among the most important predictors of treatment e ect heterogeneity and that the e ects of party are greatest among the most a ectively polarized politicians.

³Full details of the identi cation and estimation of the AMCE and CAMCE are located in Appendix A.3.

⁴In Appendix A.4, I provide more details on the use of causal forests.

Analysis

Partisan Discrimination and A ective Polarization

In this section, I estimate the average marginal component e ect (AMCE) of copartisanship on the willingness of state legislative candidates to work with another legislator. Figure 1 displays the AMCE estimates of copartisanship on willingness to work with legislator A. As we can see, the e ect of party is consistent and precisely estimated for Democrats, Republicans, and in the full sample. The estimates indicate that state legislative candidates are between 20 and 25 percentage points more likely to choose to work with a member of their own party than with a member of the opposing party.

Figure 1: Average Marginal Component E ects of Copartisanship on Legislative Partnership

Note: Coe cient estimates from regressions of a choice indicator variable on an indicator variable for copartisanship.

Next, I examine the e ect of copartisanship conditional on a ective polarization by interacting the copartisan indicator variable with the di erence in party feeling thermometers. For comparison, I also display the relationship between the CAMCE of copartisanship and ideological congruence. I expect that more a ectively polarized politicians should have

larger treatment e ects, if they truly hate the opposing party and feel more warmly toward their own.

Figure 2: Conditional Average Marginal Component E ects of Copartisanship

Note: Marginal e ects from a regression of a choice indicator variable on an indicator variable for copartisanship, interacted with (a) a ective polarization and (b) ideology.

As we can see in Figure 2, more a ectively polarized state legislative candidates are more likely to discriminate in favor of their copartisans when legislating. Similarly, those whose ideology more closely matches their party a liation are also more likely to discriminate in favor of their party. The variation in the CAMCE of copartisanship is larger for a ective polarization than for ideological congruence, suggesting that a ective polarization may be more strongly associated with e ect of copartisanship than ideology alone. Substantively, these results indicate that the least a ectively polarized candidates are only slightly more likely to work with a copartisan legislator, on average; however, the most a ectively polarized individuals are more than 35 percentage points more likely to choose their copartisan

legislator.

Alternative Explanations

One concern with these results might be that partisanship is serving as a cue for policy positions, so candidates are merely assuming that they would be more likely to nd common ground with a copartisan legislator. The design of my conjoint experiment allows me to test for this possibility, as I randomized both the number of issue positions displayed for each pair and the content of the issue positions at the pro le level. Thus, I can see how the e ect of copartisanship varies with the issue positions of the pro les.

As a conservative test of the role of a ective polarization in partisan discrimination, I examine the relative preference of respondents for copartisans, conditional the number of issues displayed and the congruence of the issue positions with the conjoint pro le's partisanship. For example, I estimate the e ect of switching from a Democratic pro le with six conservative policy positions to a Republican pro le with six liberal policy positions on Republican respondents' choice probabilities. This is an especially tough test of my hypothesis because the inparty pro le has policy positions which are likely inconsistent with the respondent's, and the outparty pro le being compared has policy positions which are likely consistent with those of the respondent: there are, at most, 12 pieces of policy information which are incongruent with partisanship. In Appendix B.3 and Appendix B.4, I show that my results are robust to alternative issue codings and to excluding individual issues altogether.

The CAMCE estimates of copartisanship on a ective polarization and issue positions are shown in Figure 3. First, policy positions are undoubtedly related to the willingness of state legislative candidates to work with members of opposing parties. As more incongruent policy information about the inparty and outparty legislators' pro les is presented, candidates become more likely to favor the outparty pro le over the inparty pro le. Interestingly, however, even when the candidates are expected to agree with the outparty pro le on six

policy positions and to disagree with the inparty pro le on all six policy positions, they still choose the inparty pro le more than 20% of the time on average. This suggests that politicians' choices of legislative partners are not driven entirely by policy. Second, across 21 of the 25 panes in the gure, the CAMCE of copartisanship is larger for more a ectively polarized individuals. While we should be careful overinterpreting any given pane due to potential nonlinearities and potential lack of overlap in the data, it appears that more a ectively polarized politicians are more likely to discriminate against opposing partisan legislators even with high levels of policy information. That said, with larger amounts of party-incongruent policy information, the gap in treatment e ects between more a ectively polarized candidates and less a ectively polarized candidates is smaller than with less policy information, suggesting that policy matters for the a ective discrimination gap in partisan discrimination.



Finally, I show that the relationship between a ective polarization and the e ect of copartisanship is robust to a variety of alternative theories of legislative behavior. If partisanship and a ective polarization are purely proxies for ideology, we should see the relationship between a ective polarization and the CAMCE of copartisanship dissipate after accounting for ideological congruence. Contrary to this prediction, in Figure 4, I show that the strong relationship between a ect and partisan discrimination holds across the spectrum of ideological congruence, meaning that this discrimination cannot simply be explained by the respondent's ideology. Electoral theories of legislative behavior would suggest that politicians in competitive primaries should be more likely to discriminate in favor of their party to head of uture primary challenges (Anderson, Butler and Harbridge-Yong, 2020). Interestingly, Figure 5 shows, overall, that partisan discrimination in lawmaking behavior does not appear to vary by primary election vote margins. Rather, it seems that partisan discrimination in legislatures is strongly related to a ective polarization and may not be driven solely by fear of the primary electorate.

The literature on responsiveness suggests that we should expect politicians in competitive general elections to exhibit more bipartisan behavior and to engage in less partisan discrimination (Bafumi and Herron, 2010; Canes-Wrone, Brady and Cogan, 2002; Harbridge, 2015). Yet, the results shown in Figure 5 indicate that those who had the most competitive general elections in 2022 appear to discriminate on the basis of partisanship more than those who had less competitive general elections. This seems inconsistent with traditional electoral accounts of bipartisanship in legislatures: previous research shows that more marginal candidates tend to exhibit more bipartisanship Harbridge (2015). While this pattern seems worthy of further investigation, overall, Figure 5 con rms that the relationship between affect and partisan discrimination persists across di erent electoral conditions. Indeed, the most a ectively polarized politicians have the largest CAMCEs of copartisanship in both marginal districts and safe districts.

Figure 4: CAMCEs of Copartisanship for Ideology and A ective Polarization

Note: Copartisan CAMCE estimates from regressions of a choice indicator variable on an indicator variable for copartisanship, interacted with a ective polarization and ideological congruence with the respondent's party. A value of 0 indicates that the respondent's ideological identication matches the other party, while a value of 10 indicates that the respondent's ideology matches their own party.

We might think that politicians concerned about passing policy would be more likely to discriminate on the basis of partisanship if it will help them pass policy: if the opposing party controls all the levers of the government in their state, they will have to work with the opposing party to pass policy. Instead, in Figure 6, we see robust relationships between a ective polarization and discrimination against the opposing party in the legislative process across all con gurations of state governmental control. Candidates do appear more likely to discriminate in favor of their own party when their party controls the legislature and the governor's o ce, but even when the opposing party controls the legislature and governorship, the most a ectively polarized politicians discriminate against the opposing party in the policy process.

Figure 5: CAMCEs of Copartisanship by Electoral Competition

Note: Copartisan CAMCE estimates from regressions of a choice indicator variable on an indicator variable for copartisanship, interacted with a ective polarization and candidate electoral margins in the primary (panel A) or general election (panel B). Margins closer to 0 indicate more competitive elections.

Causal Forests

The results in the previous section show that a ective polarization is an important and consistent predictor of partisan discrimination in lawmaking behavior in the conjoint experiment. These results have two limitations, however: (1) they rely on restrictive (and potentially incorrect) assumptions of linearity, and (2) they rely on correct speci cations of interactions. To address these concerns, I re-estimate the CAMCEs of the copartisan variable using causal forests (Wager and Athey, 2018). Causal forests rely on the random forest framework, a nonparametric machine learning algorithm, to determine the best splits in the data for predicting treatment e ect heterogeneity. Thus, causal forests can handle both nonlinear relationships in the data as well as complex interactions between variables.

Figure 6: CAMCEs of Copartisanship by Control of State Government

Note: Copartisan CAMCE estimates from regressions of a choice indicator variable on an indicator variable for copartisanship, interacted with a ective polarization and measures of state government control. In panel A, control of state government is measured by control of the di erent branches (trifecta or divided control). In panel B, control is measured by the size of the majority in the respondent's chamber of the state legislature.

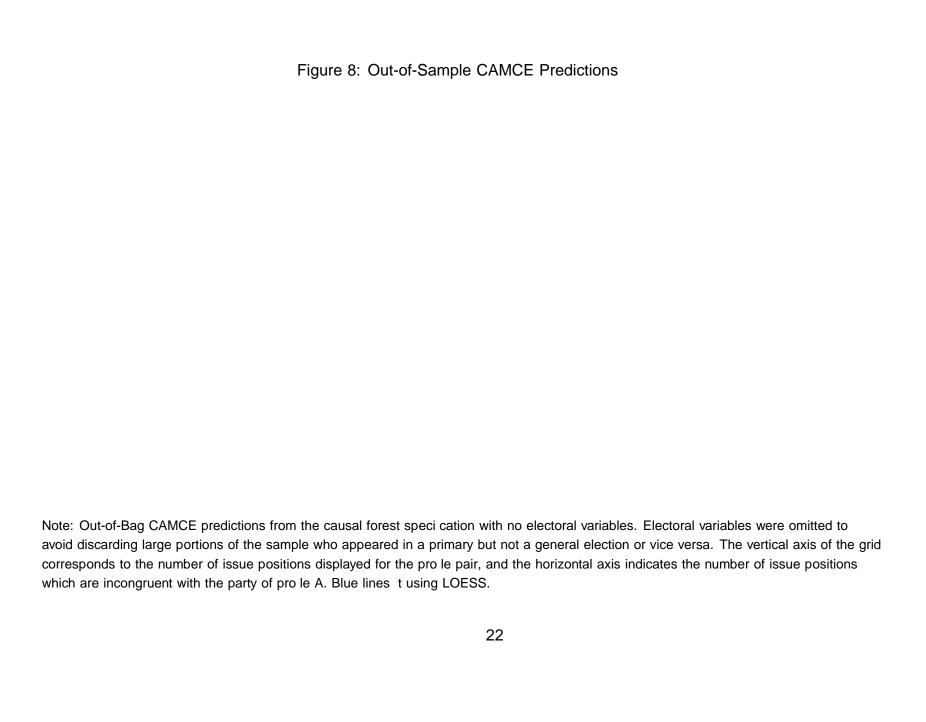
I t causal forest models using key predictor variables from the above analyses, including individual covariates, state-level covariates, and characteristics of pro le A. As we can see in Figure 7, across three separate speci cations, a ective polarization is the second most important predictor of the CAMCE of copartisanship. The most important predictor is consistently the number of party-incongruent policy positions assigned to pro le A. Even after accounting for potentially complex interactions and nonlinear relationships in the data, a ective polarization is still a strong predictor of partisan discrimination.

As a nal test of my hypothesis, I plot out-of-bag CAMCE predictions from the causal forest t above against a ective polarization and policy information. The causal forest

Figure 7: Causal Forest Variable Importance

Note: Variable importance from causal forest t. Higher values indicate that variables are more important predictors of the conditional average marginal component e ect of copartisanship. The primary election speci cation re ects causal forest ts including primary election margins. The general election speci cation is based on causal forest ts including general election margins. The no elections speci cation is based on causal forest ts without the general or primary election variables. The 10 variables with the highest median variable importance scores are shown here for space.

results largely con rm the ndings in the previous section; however, there does appear to be some nonlinearity in the relationship between a ective polarization and the CAMCE of copartisanship, displayed in Figure 8. In the gure, we can see that the most a ectively polarized individuals have the largest predicted CAMCEs (i.e., more a ectively polarized individuals are more likely to discriminate against opposing partisans in the policy process even after accounting for policy information).



Discussion and Conclusion

Throughout this paper, I presented ndings from a conjoint experiment embedded in a survey of state legislative candidates. The results of this experiment show that politicians discriminate against members of the opposing party when choosing their legislative partners. This discrimination is more pronounced among the most a ectively polarized politicians: those who express colder feelings toward the opposing party and warmer feelings toward their own appear less willing to work with opposing partisans in the legislature. The relationship between a ective polarization and partisan discrimination holds across di erent levels of competitiveness in both the primary and general elections as well as across di erent con gurations of state partisan control. Contrary to existing theories of legislative behavior, decisions in the policy-making process do not appear wholly conditional on strategic electoral or policy calculations. Moreover, ideological congruence does not appear to condition the relationship between a ect and partisan discrimination. A ectively polarized politicians whose ideological identi cation is incongruent with their party are just as likely to discriminate as a ectively polarized politicians with congruent ideological identi cations.

Building on previous work (Peterson, 2017; Mummolo, Peterson and Westwood, 2019; Orr, Fowler and Huber, 2023), I nd that policy is the most important predictor of partisan discrimination. Partisan discrimination does appear to result, in large part, from policy cues associated with party labels. Comparing an inparty pro le with six outparty policy positions to an outparty pro le with six inparty policy positions (12 pieces of policy incongruent information), politicians are more likely to work with the opposing partisan. Still, even with fairly high levels of policy information, more a ectively polarized politicians are more likely to favor their copartisan legislator than are less a ectively polarized politicians. At low levels of policy information and high levels of party-congruent policy information (i.e., what is most likely to occur in real legislatures), a ectively polarized candidates are highly likely to discriminate on the basis of partisanship. My results, then, suggest that a ective

polarization and partisan identities are an important part of understanding legislative behavior. In particular, declining bipartisanship in Congress may not be explained by policy disagreement alone but also by increasing a ective polarization.

In this paper, I contribute to a long line of research on the motivations and behavior of legislators. Previous work has identi ed reelection (Mayhew, 1974; Anderson, Butler and Harbridge-Yong, 2020), the desire for majority control (Cox and McCubbins, 2005; Lee, 2016), and policy preferences (Fenno, 1973; Krehbiel, 1998) as key predictors of legislative behavior. My results indicate that partisan a ect and identities are also important to understand legislative behavior. Future work could explore the environments and conditions under which partisan identities are more important for legislative behavior. For example, does partisan a ect matter more in certain institutional settings or at di erent stages of the policy process? Do less salient policy positions produce similar patterns of partisan discrimination? Further, to what extent does partisan discrimination of this sort contribute to further partisan hostility in legislative bodies?

This work also builds upon a burgeoning literature on a ective polarization. Scholars of a ective polarization have long focused on mass-level partisans to build and test their theories. Yet, my results suggest that politicians should not be neglected in the study of partisan identity and a ect. Politicians are subject to a unique set of circumstances which can be used to build and test new theories of a ective polarization. Moreover, factors believed to in uence a ective polarization among the masses have di erent con gurations among elites, meaning politicians can provide more leverage to test theories of a ective polarization.

Overall, I nd strong evidence that politicians are in uenced by identity and a ect in the policy-making process. This inding has important implications for American government and representation. Partisan discrimination does not appear to occur solely or even primarily in response to electoral conditions, raising concerns that the representation constituent interests may be hampered by the partisan identities and a ect of legislators.

Moreover, given the importance of bipartisanship to successfully passing policy (Curry and Lee, 2020; Harbridge-Yong, Volden and Wiseman, 2023), my results suggest that partisan a ect stands to contribute to legislative gridlock. In sum, then, we should take seriously the possibility that elites, like the masses, are in uenced by partisan identities.

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A State Legislative Candidate Survey

A.1 Survey Details

This survey of state legislative candidates was conducted between May and August of 2023. All state legislative candidates who were listed by Ballotpedia as having sought o ce in 2022 as a Democrat or a Republican were included in the sampling frame. Contact information was collected from Ballotpedia, Statescape, and Votesmart. Where available, I scraped contact information from each state's candidate lings or campaign nance records. Candidates with valid email addresses were contacted up to three times via email for participation. Candidates without valid emails were contacted either via phone by the Survey Research Center at the University of Alabama Birmingham or via mail. A sample of individuals who did not respond to emails were also contacted by mail or phone. In total, 13,682 individuals were contacted by email; 1,500 were contacted by phone; and 2,300 were contacted with a postcard or letter.

In total, 1,235 individuals completed at least one conjoint choice task (omitting tasks with no selected pro le), with respondents completing 4.33 on average. After omitting respondents who identi ed as pure Independents or declined to self-identify their partisanship, there are 1,217 partisans who completed at least one conjoint task, completing 4.33 tasks on average.

Figure A.1.1: Comparison of Nonrespondents and Respondents

A.2 Conjoint Experiment Details

Respondents were randomly assigned to view four or ve conjoint choice tasks to maximize power while also minimizing potential attrition due to longer questionnaires. For each choice task, respondents were shown two pro les of hypothetical legislators and asked to choose which they would prefer to work with in the legislature. Both pro les in each choice task had identical amounts of information, with all demographic information shown to all respondents.

To minimize attribute order e ects and respondent cognitive load, the order of attributes was randomized at the respondent level. Demographic characteristics were shown at the top of each pro le and issue positions were shown at the bottom of each pro le.

The attribute order randomization thus occurred within the demographic and issue position sections for each respondent. An example choice task is shown in Figure A.2.1. Following (Peterson, 2017), I randomized party at the choice level, so that each choice task contained one Democratic and one Republican pro le. Additionally, I randomized the number of issue positions shown at the choice level, such that between 2 and 6 policy positions were shown for each pro le. I also randomized religion, race, party, and abortion issue positions with some mutual dependence to make certain pro le combinations less common. For example, I made it less likely that Evangelical Christian and Republican pro les would take extreme liberal abortion positions. The full randomization scheme is shown in Table A.2.1 and Table A.2.2.

Figure A.2.1: Example Conjoint Choice Task

Table A.2.1: Randomization Scheme

Attribute	Randomization Pr	obabilities	
Number of Issues	Potential Values		
Issues	2, 3, 4, 5, 6 Abortion, Environmental Protections, Government Spending, Red-Flag Laws, Sanctuary Cities, Schoo Vouchers, Voter ID Laws		
Party	Democrat, Republican	Uniform (Choice-L	.evel)
Age	26, 35, 47, 58, 65, 80	Uniform	
Constituency Type	Urban, Rural, Suburban	Uniform	
Education	No college, Community college, College, Graduate degree	Uniform	
Same Committee as Responder	ntYes, No	Uniform	
	White	0.5	
Race/Ethnicity	Black	0.2	
Nace/Ethinicity	Hispanic	0.2	
	Asian American	0.1	
	Evangelical protestant Race/Ethnici	ty=Hispanic	0.2
	Mainline protestant Race/Ethnicity=	Hispanic	0.1
	Catholic Race/Ethnicity=Hispanic		0.5
	None Race/Ethnicity=Hispanic		0.2
	Evangelical protestant Race/Ethnicity=Asian American		0.15
	Mainline protestant Race/Ethnicity=Asian American		0.15
	Catholic Race/Ethnicity=Asian American		0.2
	Muslim Race/Ethnicity=Asian American		0.15
	Hindu Race/Ethnicity=Asian American		0.15
Religion	None Race/Ethnicity=Asian America	an	0.2
rveligion	Evangelical protestant Race/Ethnicity=Black		0.1
	Mainline protestant Race/Ethnicity=	Black	0.5
	Catholic Race/Ethnicity=Black		0.1
	Muslim Race/Ethnicity=Black		0.1
	None Race/Ethnicity=Black		0.2
	Evangelical protestant Race/Ethnici	ty=White	0.3
	Mainline protestant Race/Ethnicity=	White	0.2
	Catholic Race/Ethnicity=White		0.2
	Jewish Race/Ethnicity=White		0.1
	None Race/Ethnicity=White		0.2

Table A.2.2: Randomization Scheme for Issue Positions

Attribute	Potential Values	Randomization Probabilities*		
Environmental Protections	Increase, Keep the same Decrease	, Uniform		
Government Spending	Reduce, Keep the same, In crease	- Uniform		
Red-Flag Laws for Firearms	Supports, Opposes	Uniform		
Sanctuary Cities	Supports, Opposes, Opposes, but opposes cutting funding			
School Vouchers	Supports, Opposes	Uniform		
Voter ID Laws	Supports, Opposes	Uniform		
	No restrictions Republican	or Evangelical	0.1	
	Restore pre-Roe laws Rep	oublican or Evangelical	0.3	
Abortion	Restrict with exceptions for rape, incest, and to protect the life 0.3 of the mother Republican or Evangelical			
	Completely ban and criminally charge Republican or Evangelical 0.3			
	No restrictions Democrat and !Evangelical		0.3	
	Restore pre-Roe laws Democrat and !Evangelical		0.3	
	Restrict with exceptions for rape, incest, and to protect the life 0.3 of the mother Democrat and !Evangelical			
	Completely ban and criming	nally charge Democrat and !Evangeli-0).1	

^{*}Probabilities conditional on inclusion of the issue in the choice task.

A.3 Identi cation and Estimation of the AMCE and CAMCE

Due to the somewhat interdependent randomization scheme, I estimated the treatment e ect of party using inverse probability of treatment weighting, wherein I weighted by the inverse probability of party, conditional on pro le attributes (Gerber and Green, 2012; de la Cuesta, Egami and Imai, 2022). The necessary probabilities were calculated as follows:

 P_1 is the party of pro le 1. N is the number of issue positions shown. denotes the speci c issues shown. R_1 and R_2 indicate the race and ethnicity of pro les 1 and 2, respectively. Rel₁ and Rel₂ indicates the religions of pro les 1 and 2, respectively. Finally, P_1 and IP_2 indicate the issue positions of pro les 1 and 2, respectively.

The joint probabilities were calculated using the following probabilities:

$$Pr(P_1 = x; N; I; R_1; Rel_1; IP_1; R_2; Rel_2; IP_2) =$$

 $Pr(P_1 = x) Pr(N) Pr(IjN) Pr(R_1) Pr(Rel_1jR_1) Pr(IP_1jP_1; I; Rel_1)$
 $Pr(R_2) Pr(Rel_2jR_2) Pr(IP_2jP_1; I; Rel_2)$

Since $Pr(P_1 = x) = 0.5$; for x = 2 [Democrat; Republicar], the conditional probability of party depends only $onPr(IP_1jP_1;I;Rel_1) = Pr(IP_2jP_1;I;Rel_2)$ and can thus be calculated as:

$$\begin{aligned} & \Pr(P_1 = xjN; I; R_1; Rel_1; IP_1; R_2; Rel_2; IP_2) = \\ & \frac{Pr(IP_1jP_1 = x; I; Rel_1) \quad Pr(IP_2jP_1 = x; I; Rel_2)}{Pr(IP_1jP_1 = x; I; Rel_1) \quad Pr(IP_2jP_1 = x; I; Rel_2) + Pr(IP_1jP_1 & x; I; Rel_1) \quad Pr(IP_2jP_1 & x; I; Rel_2)} \end{aligned}$$

For all issue positions except abortion P₁ ? f IP₁; IP₂g, and as a result, for these other issues,

$$Pr(P_1 = x|N; I; R_1; Rel_1; IP_1; R_2; Rel_2; IP_2) = Pr(P_1 = x) = 0.5$$
:

Using well-known properties of propensity scores (see e.g., Imbens and Rubin, 2015),

$$P_1 ? f T_{ijk[l]}; T_{i[l]k}gjPr(P_1jT_{ijk[l]}; T_{i[l]k})$$

Following Hainmueller, Hopkins and Yamamoto (2014) T_{ijk} [1] is the sub-vector of prole attributes. I for respondenti on prole j for choice taskk, not including the main treatment I which is party here. Further, $T_{i[j]k}$ is the vector of attributes of the other prole j for respondenti on choice taskk.

Due to the conditional independence of party from other attributes, I am able to estimate the Average Marginal Component E ect using linear regression, weighted by the inverse probability of treatment (Hainmueller, Hopkins and Yamamoto, 2014; de la Cuesta, Egami and Imai, 2022). The same logic holds for the identi cation of the AMCE, conditional on other pro le attributes and respondent characteristics: due to randomization of the pro le attributes.

$$P_1 \ \ref{eq:continuous_property} f \ Y_{ij \ 1}(1); Y_{ij \ 1}(0); X_i gj Pr(P_1 j T_{ijk \ [\ I \]}; T_{i[\ j \]k})$$

In short, treatment is independent of potential outcomes and respondent covariates, which allows for the straightforward estimation of the CAMCE, using inverse probability of treatment weighting in regression.

Due to the perfect negative correlation between the party of pro le 1 and the party of pro le 2 as well as the respondent's pro le choice on a given task, I examily p_1 instead of Y_{ijk} . This choice does not substantively a ect the point estimates of the AMCE because 1 and $Y_{ij,2}$ are perfectly negatively related within the choice task, as an and Party $p_{ij,2}$.

To estimate the AMCE of copartisanship, I run the following linear regression:

$$Y_{ij 1} = + Copartisan_{ij 1} + "_i$$

This regression is weighted using the inverse of the conditional probability of party discussed above, and errors are clustered at the respondent levelY_{ij 1} is an indicator variable for whether the respondent chose the rst pro le in the task, andCopartisan_{ij 1} is an indicator for whether the rst pro le was a copartisan pro le.

From here, it is straightforward to estimate the best linear approximation of the CAMCE by running linear regressions of the following form:

$$Y_{ij \ 1} = + Copartisan_{ij \ 1} + X_i + Copartisan_{ij \ 1} X_i + "_i$$

Again, these regressions cluster errors at the respondent level, and weight by the propensity score. The CAMCE is then estimated as the marginal e ect of copartisanship at di erent levels of the variable or variables in using the marginal effects package in R (Arel-Bundock, 2023).

A.4 Causal Forests

Causal forests are a nonparametric algorithm for estimating heterogeneous treatment e ects. They are based on the classi cation and regression tree (CART) and random forest frameworks of (Breiman et al., 1984; Breiman, 2001). The main di erence is that causal forests are designed to detect treatment e ect heterogeneity rather than predict outcomes per se. Speci cally, the causal tree algorithm developed by Athey and Imbens (2016) builds trees by selecting splits in the data which generate the most treatment e ect heterogeneity between leaves, subject to the constraint that there are a minimum number of treated and control observations in each leaf. Causal forests repeat this process multiple times on random subsamples of the data (taken without replacement), and each split is chosen using a random sample of variables. Further, the authors employ honest estimation in which the subsample is split in two; one subset of the subsample is used to build the tree, and the other subset is used to estimate the leaf treatment e ects (Wager and Athey, 2018). Splitting the subsample into training and estimation samples helps to ensure that the estimated conditional average treatment e ects are consistent for the true e ects (Wager and Athey, 2018).

One of the bene ts of the tree-based framework for the estimation of heterogeneous treatment e ects is that trees naturally incorporate nonlinear functional forms and complex interactions between variables. In essence, causal forests learn the most predictive functional form from the data, helping to mitigate some of the challenges of potentially incorrect model speci cations. Because of the conditional independence of the partisan treatment from other treatments and from individual potential outcomes given propensity scores, the CAMCE is estimated in the same way as a standard conditional average treatment e ect. This means we can use causal forests to estimate the CAMCE, after providing the propensity score.

Causal forests are t using thegrf package (Athey, Tibshirani and Wager, 2019). Clustered subsampling for tree building is conducted by drawing a subsample of respondents without replacement. K choice tasks are sampled randomly for each individual, where is the minimum number of choice tasks for any respondent in a given subsample. I grow 4,000 trees for each forest and provide propensity scores as described in Appendix A.3. The speci c covariates used in training are shown in Table A.4.3. Categorical variables were one-hot encoded (i.e., there was one indicator variable for each category).

Variable importance is calculated as the weighted number of times a variable is used to determine splits at a given tree depth, weighting splits at a shallow depth more heavily. Intuitively, this captures how important a given covariate is for predicting treatment e ect heterogeneity. The CAMCEs were estimated by taking out-of-bag predictions from the causal forests. In other words, each individual estimate was constructed using only trees which were not trained using that individual observation.

Table A.4.3: Causal Forest Model Covariates

Covariate Type	Covariates
Pro le 1	Age, Constituency Type, Education, Race/Ethnicity, Religion, Serves on a Committee with You
Respondent	A ective Polarization, Party Strength, Ideological Congruence with Party, Education, Age, Religion, Party ID (D vs. R), Race/Ethnicity, General Election Margin*, Primary Election Margin*
State	Inparty's Share of Respondent Chamber, Gubernatorial Control (D vs. R), State House Control (D vs. R), State Senate Control (D vs. R)

^{*}Only where noted.

B Robustness Checks

Table B.0.4: Map of Original Figures to Appendix Replications

Estimand	Original Figure	Covariates	Party Results	Issue Coding	Issues	Nebraska's Partisanship	Random Seed	Missing Choices
AMCE	Figure 1	Figure B.1.1			Figure B.4.1		Figure B.6.1	Figure B.7.1
CAMCE: A ect	Figure 2	Figure B.1.2	Figure B.2.1		Figure B.4.2		Figure B.6.2	Figure B.7.2
		Figure B.1.3			Figure B.4.3		Figure B.o.2	Figure B.7.2
					Figure B.4.4			
		Figure B.1.4			Figure B.4.5			
		Figure B.1.5		Figure B.3.1	Figure B.4.6		Figure B.6.3	Figure B.7.3
CAMCE:	Figure 3	Figure B.1.6	Figure B.2.3		Figure B.4.7			
A ect and Issues		Figure B.1.7			Figure B.4.8			
		Figure B.1.8			Figure B.4.9			
					Figure B.4.10			
CAMCE: A ect and Ideology	Figure 4	Figure B.1.9	Figure B.2.4		Figure B.4.11		Figure B.6.4	Figure B.7.4
OAMOE	Figure 5	Figure B.1.10	Figure B.2.5		Figure B.4.12	Firms D.5.4	Figure B.6.5	Figure B.7.5
CAMCE: A ect and Elections	Figure 5	Figure B.1.11	Figure B.2.6		Figure B.4.13	Figure B.5.1		
CAMCE:	Figure 6	Figure B.1.12	Figure B.2.7		Figure B.4.14		Figure B.6.6	Figure B.7.6
A ect and Gov- ernment Control	Figure 0	Figure B.1.13	Figure B.2.8		Figure B.4.15		Figure B.o.o	Figure B.7.0
					Figure B.4.16			
	Figure 7	e 7 Figure B.1.14 The second	Figure B.2.9 Figure B.2.10	Figure B.3.2	Figure B.4.17			
					Figure B.4.18	Figure B.5.2	Figure B.6.7	Figure B.7.7
Variable					Figure B.4.19			
Impor- tance					Figure B.4.20			
					Figure B.4.21			
					Figure B.4.22			
Causal Forest CAMCE	Figure 8	jure 8 Figure B.1.15	Figure B.2.11 Figure B.2.12	Figure B.3.3	Figure B.4.23			
					Figure B.4.24			
					Figure B.4.25			
					Figure B.4.26		Figure B.6.8	i.8 Figure B.7.8
					Figure B.4.27			
					Figure B.4.28			
					Figure B.4.29			

B.1 Robustness to Covariates

In this section, I show that my results are robust to the inclusion of covariates, including individual covariates as well as covariates for the characteristics of Pro les 1 and 2. The individual covariates are education, age, religion, ideology, three-category party identication, and race and ethnicity. Pro le 1 and pro le 2 covariates are race and ethnicity, religion, age, constituency type, education, and an indicator for whether the pro le serves on a committee with the respondent. I t models using only covariates for individuals, pro le 1, and pro le 2 separately. I also t models using covariates for individuals and pro le 1 and models using covariates for individuals, pro le 1, and pro le 2. All of the results including covariates are substantially similar to the speci cations without covariates reported in the main text.

B.1.1 AMCE Results

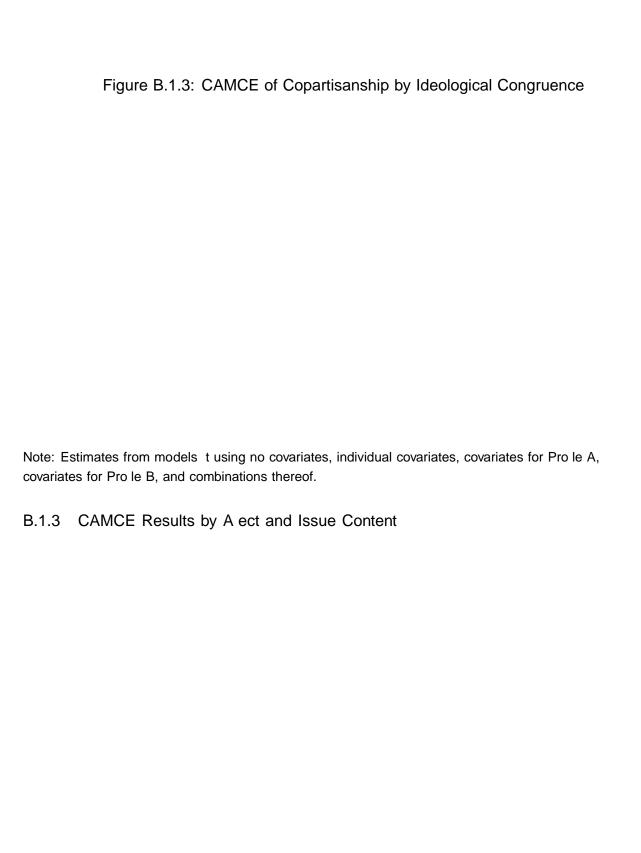
Figure B.1.1: AMCE of Copartisanship by Party

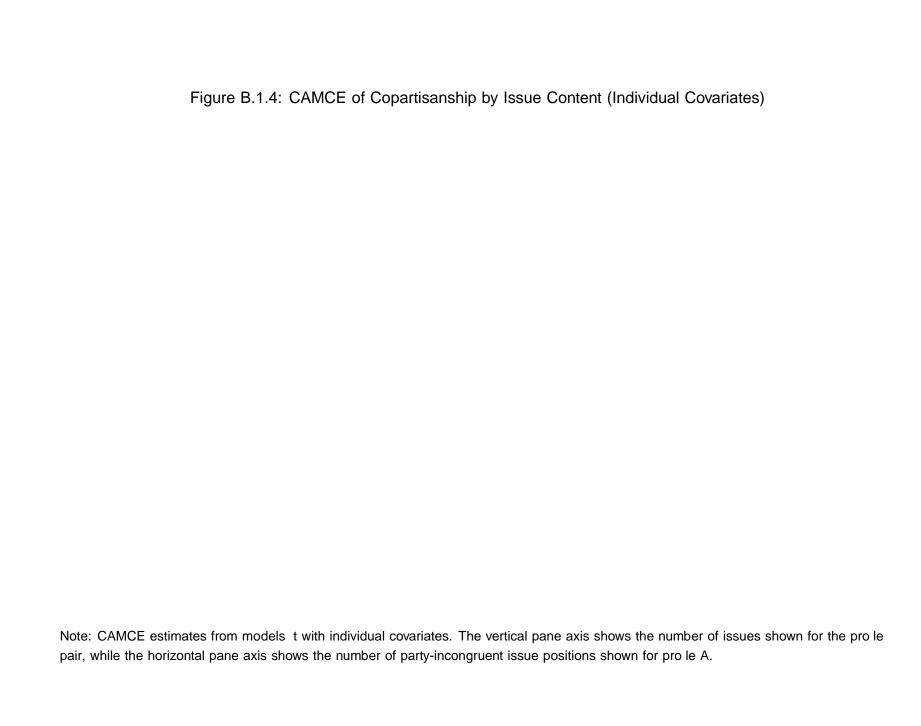
Note: Estimates from models t using no covariates, individual covariates, covariates for Pro le A, covariates for Pro le B, and combinations thereof.

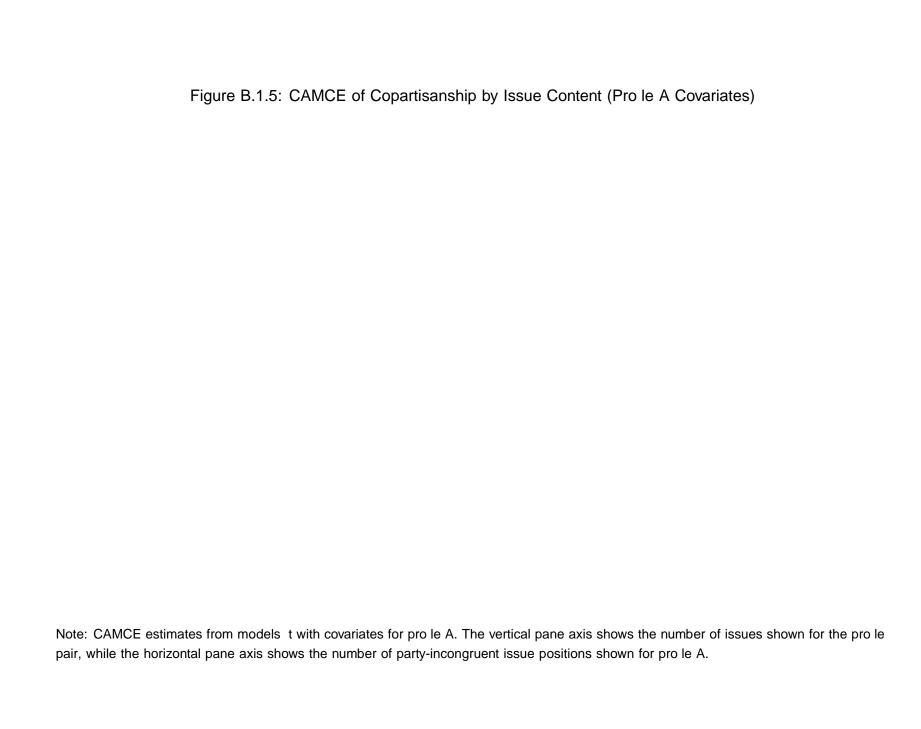
B.1.2 Simple CAMCE Results

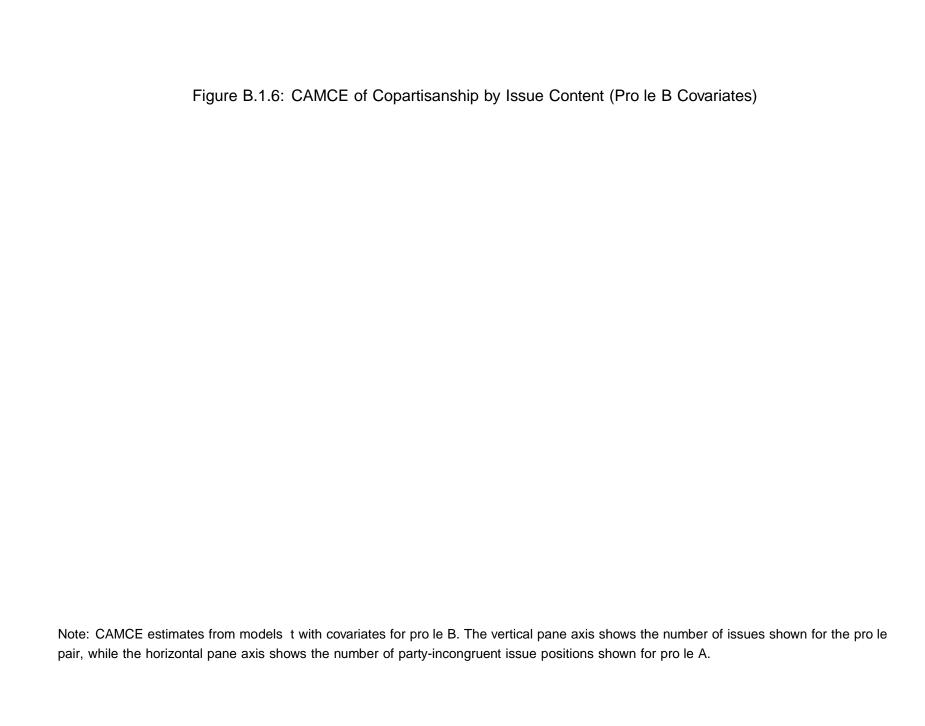


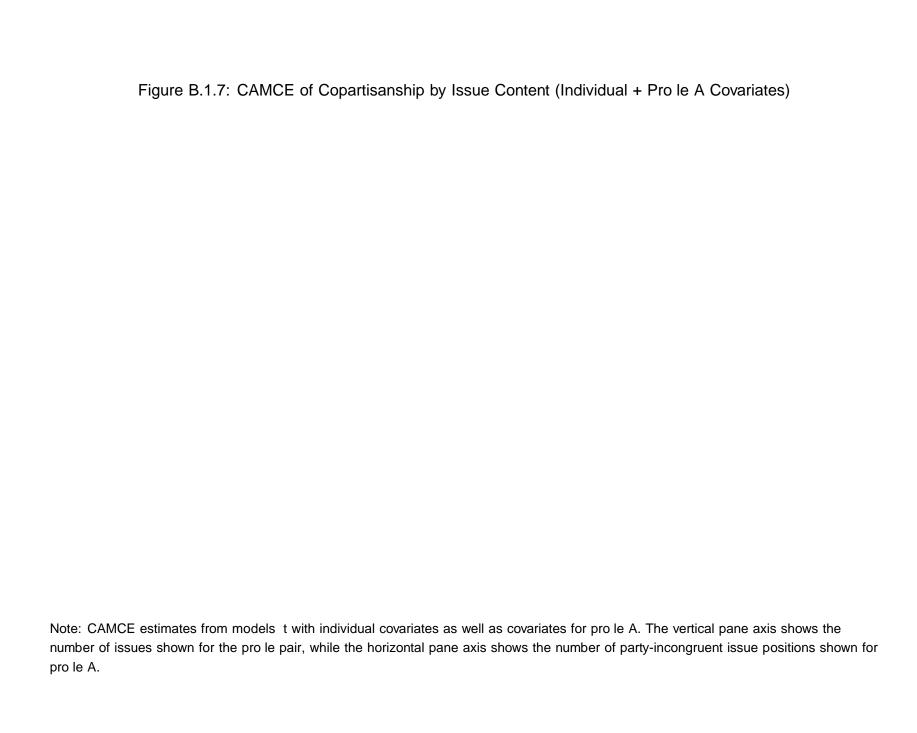
Note: Estimates from models t using no covariates, individual covariates, covariates for Pro le A, covariates for Pro le B, and combinations thereof.

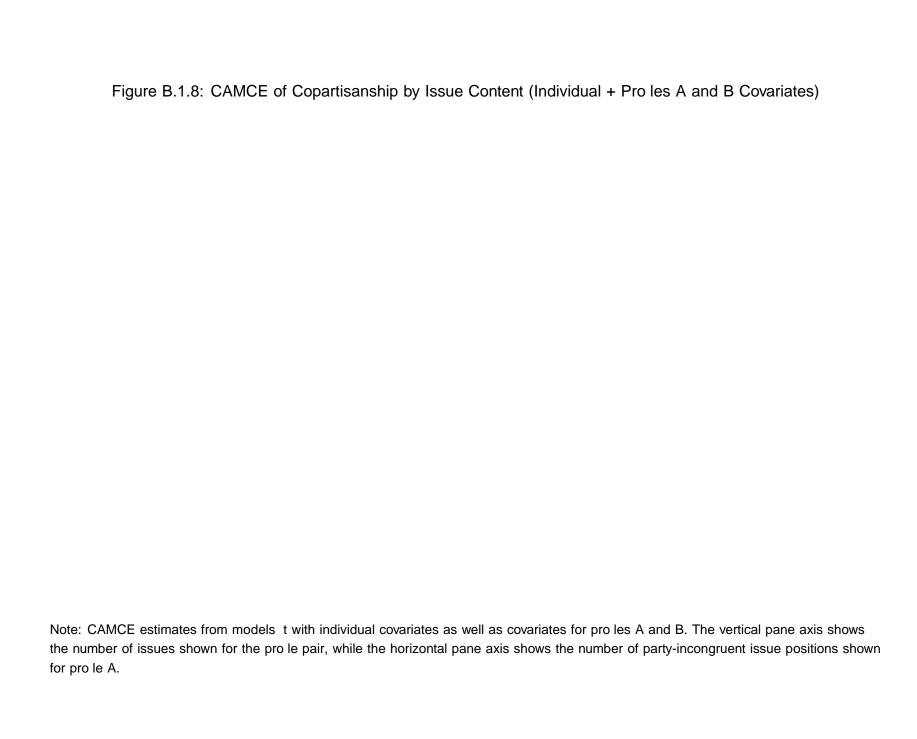




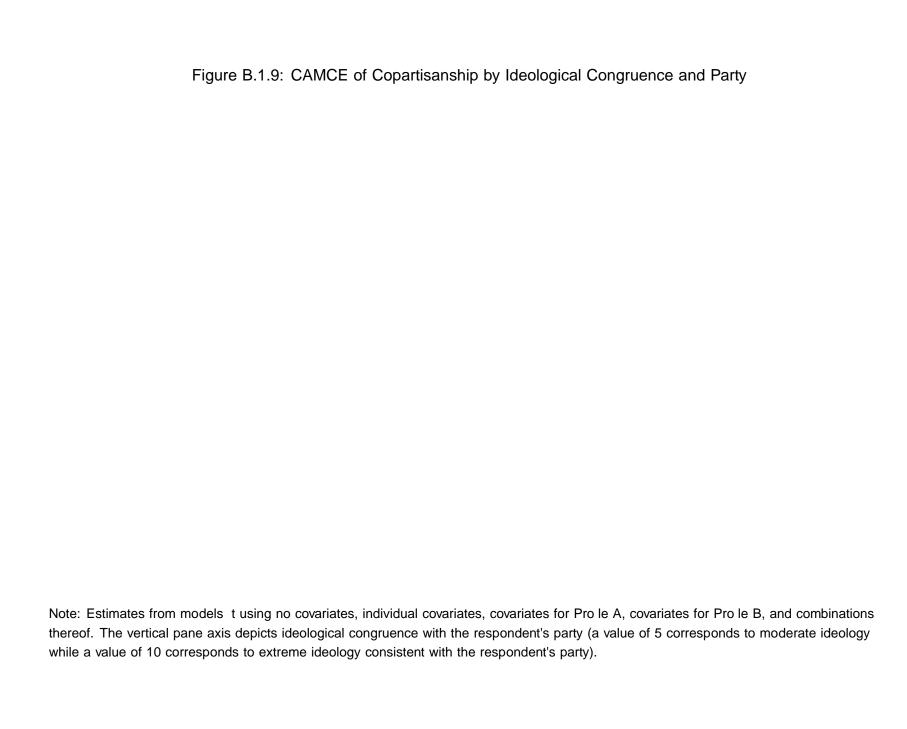




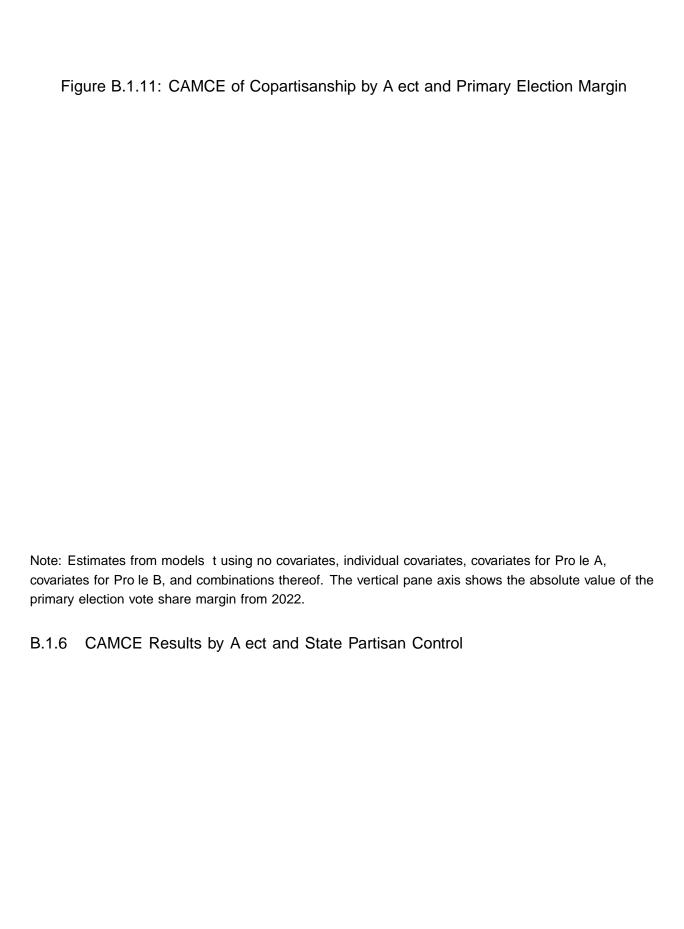


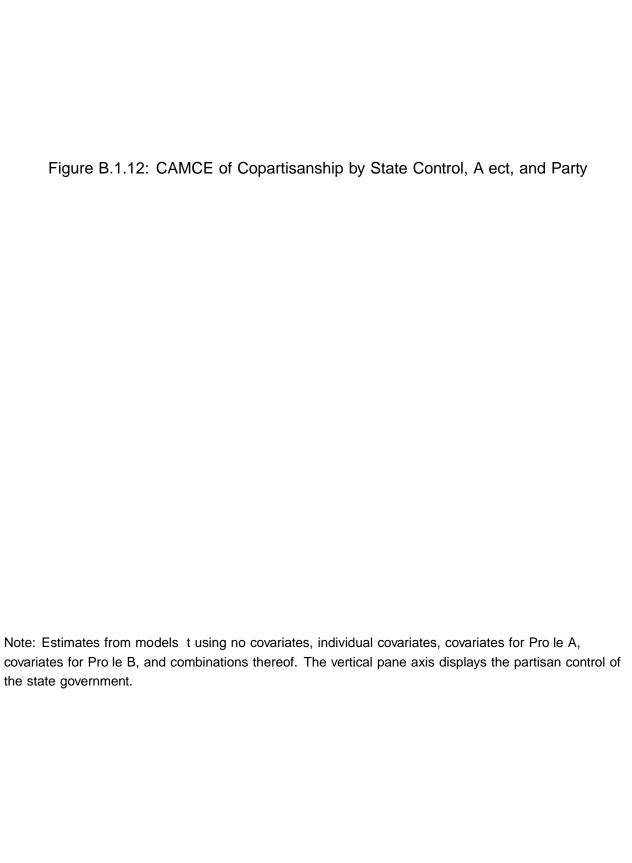


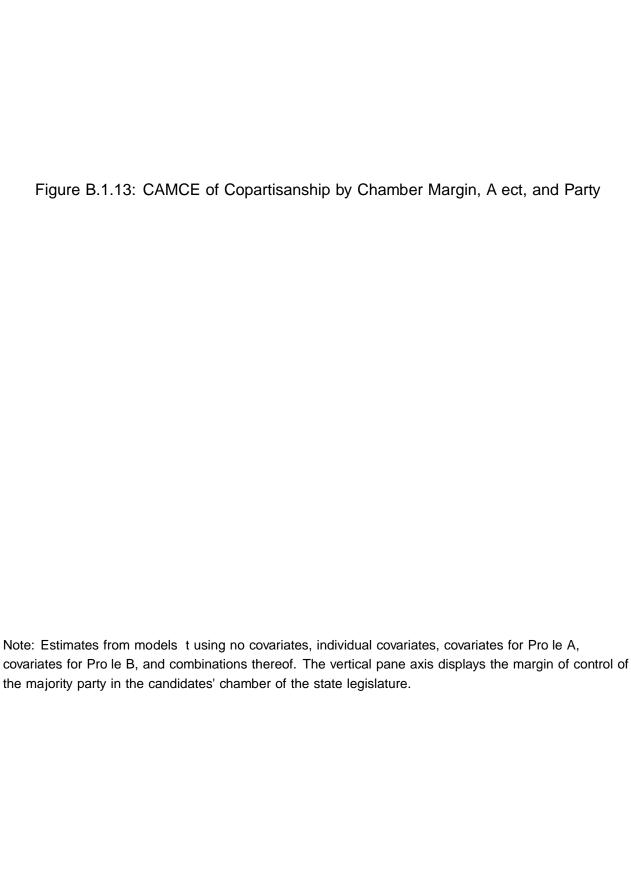
B.1.4 CAMCE Results by A ect and Ideology



B.1.5 CAMCE Results by A ect and Election Margins
Figure B.1.10: CAMCE of Copartisanship by A ect and General Election Margin
Note: Estimates from models t using no covariates, individual covariates, covariates for Pro le A, covariates for Pro le B, and combinations thereof. The vertical pane axis shows the absolute value of the general election vote share margin from 2022.







B.1.7 CAMCE Results by A ect and State Partisan Control

Figure B.1.14: Causal Forest Variable Importance

Note: Variable importance from causal forest t including individual covariates and covariates for pro le A and B. Higher values indicate that variables are more important predictors of the conditional average marginal component e ect of copartisanship. The primary election speci cation re ects a causal forest t including primary election margins. The general election speci cation is based on a causal forest t including general election margins. The no elections speci cation is based on a causal forest t without the general or primary election variables. The 10 variables with the highest median variable importance scores are shown here for space.

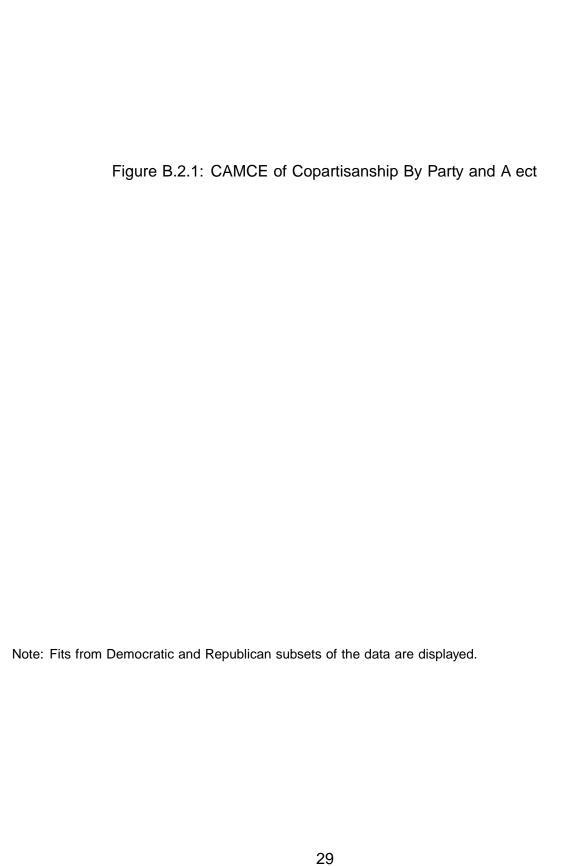
B.1.8 CAMCE Results by A ect and State Partisan Control

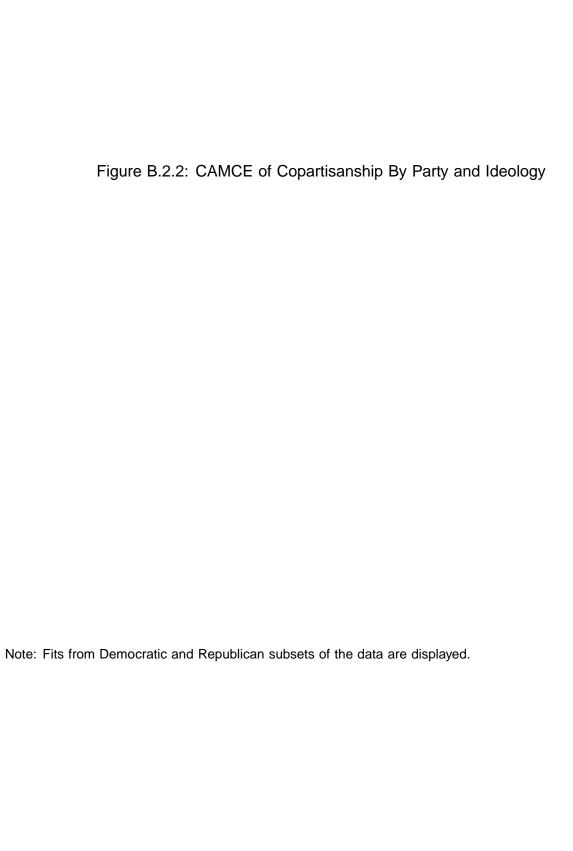


B.2 Robustness to Party Subset

Next, I examine whether the relationships between a ective polarization and the CAMCE of copartisanship vary by party. To do so, I re-t the original model speci cations on subsets of the data containing only Democrats or Republicans. The relationships between a ective polarization and the CAMCE of copartisanship are all quite similar to the full data ts displayed in the main text. Most di erences between these results and the main text are in strength of the relationships between a ect and the CAMCE of copartisanship, while the substantive conclusions are largely the same as for the full speci cations. The main notable di erence occurs in Figure B.2.3 which shows a positive relationship between a ective polarization and partisan discrimination for both parties; however, this relationship appears to be negative for high levels of incongruent issue content for Democrats but remains positive for Republicans. While this di erence is worthy of further exploration, we should be careful in overinterpreting this di erence due to the lack of observations in cells with high degrees of incongruent information, which violates the common support assumption, and the potential for nonlinear relationships.

B.2.1 Simple CAMCE Results





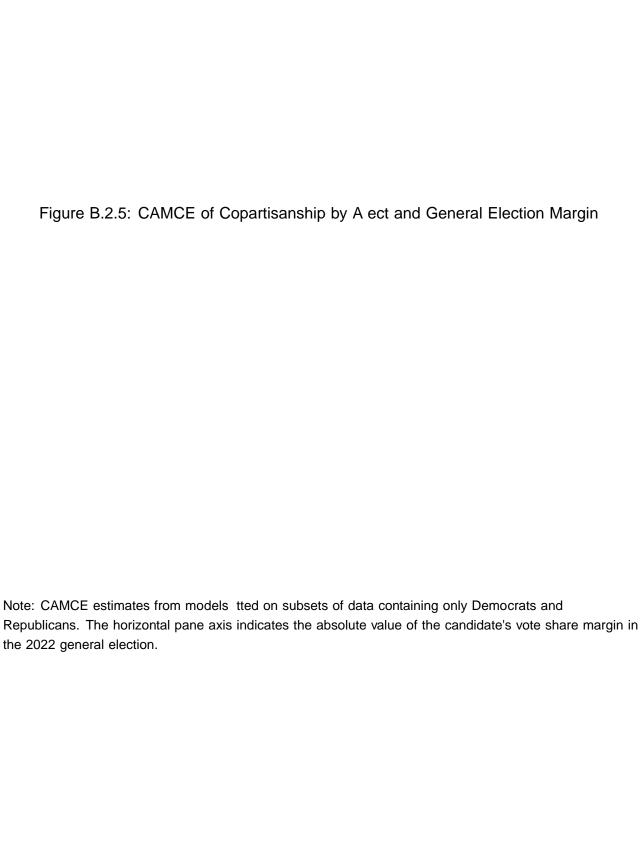
B.2.2 CAMCE Results by A ect and Issue Content

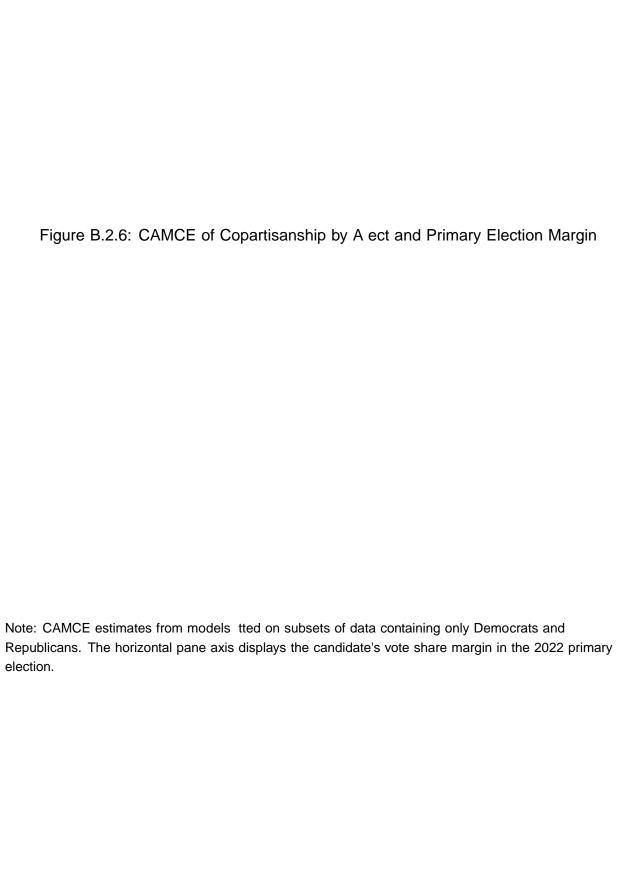


B.2.3	CAMCE Results by A ect and Ideology
	Figure B.2.4: CAMCE of Copartisanship by Ideological Congruence and Party

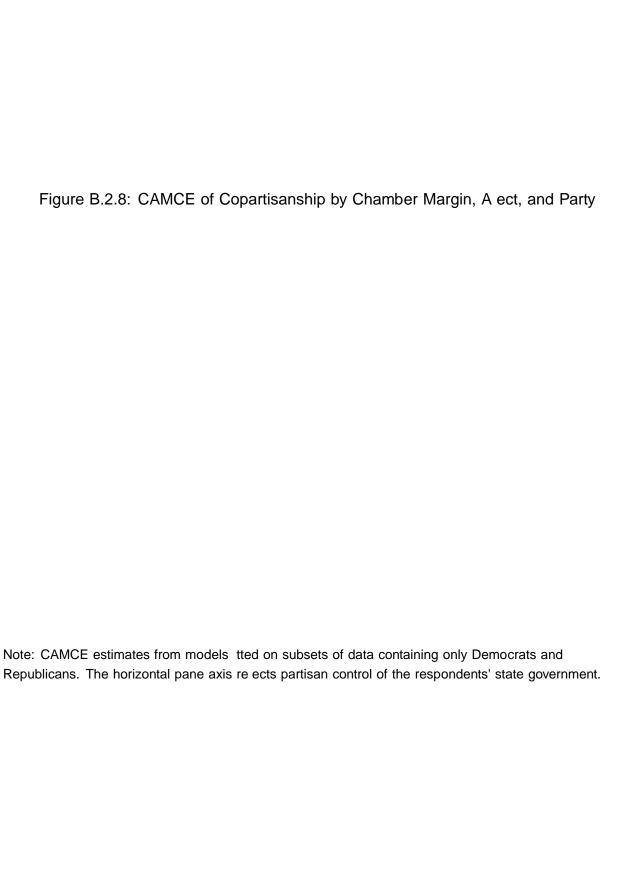
Note: CAMCE estimates from models tted on subsets of data containing only Democrats and Republicans. The horizontal pane progression displays the respondent's ideological congruence with their party (a value of 5 represents a moderate individual, while a value of 10 represents someone with an extreme ideology that matches their party).

B.2.4 CAMCE Results by A ect and Election Margins

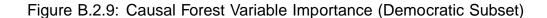




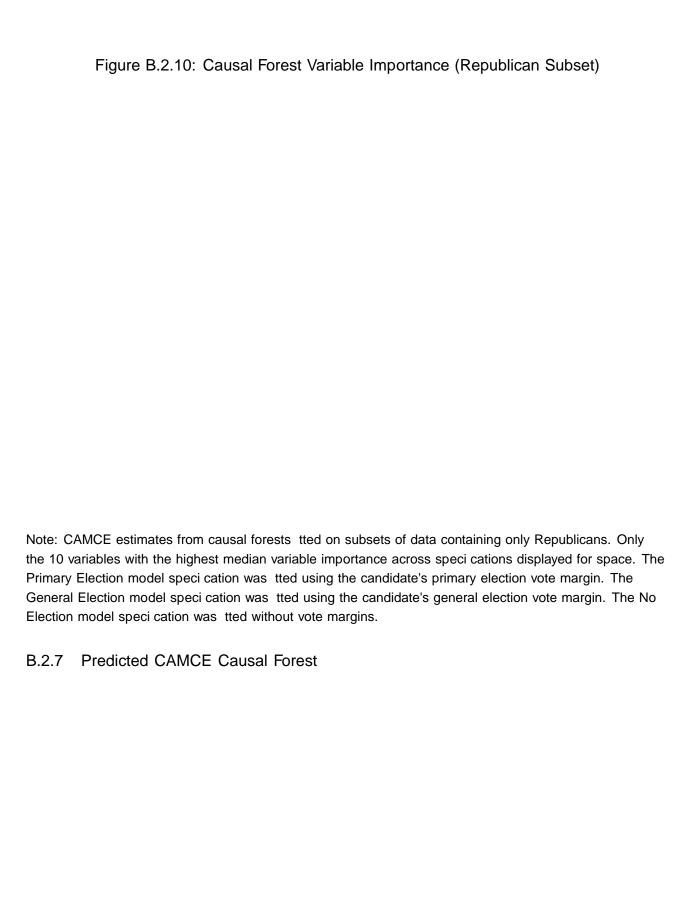
B.2.5	CAMCE Results by A ect and State Partisan Control
	Figure B.2.7: CAMCE of Copartisanship by State Control, A ect, and Party
	CAMCE estimates from models tted on subsets of data containing only Democrats and cans. The horizontal pane axis shows the seat margin in the chamber for which the respondent ran.

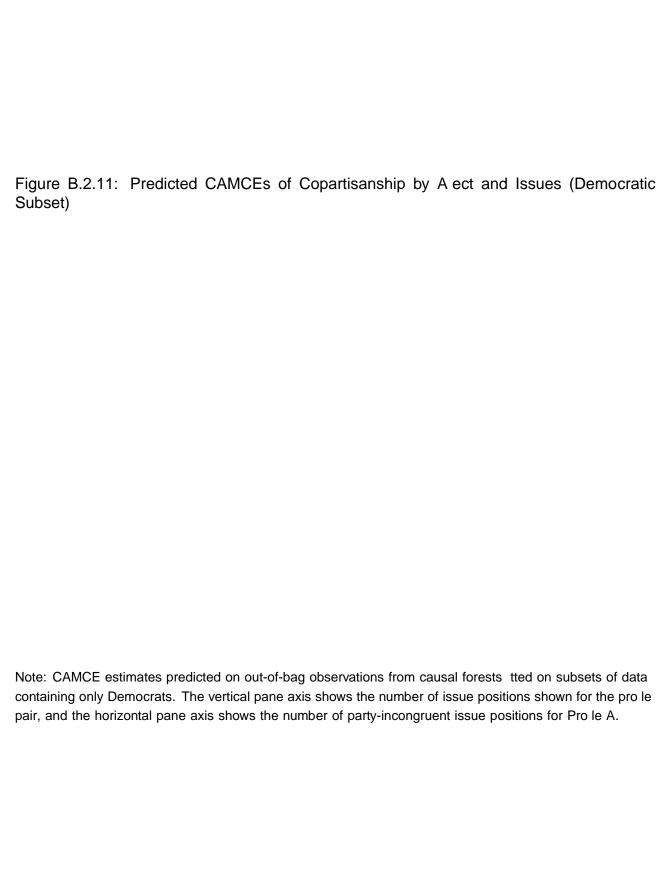


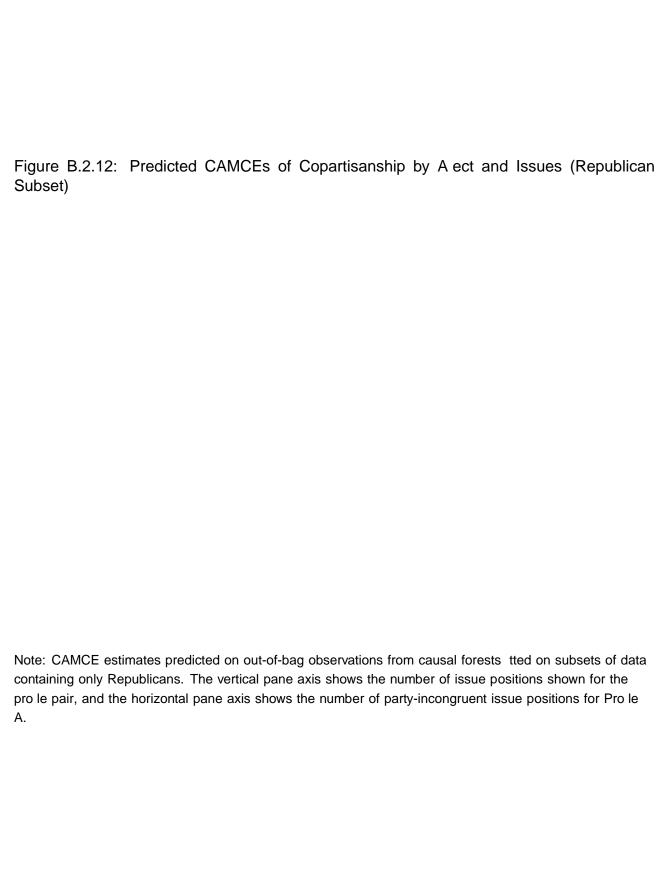
B.2.6 Variable Importance Results



Note: Variable importance estimates from causal forests tted on subsets of data containing only Democrats. Only the 10 variables with the highest median variable importance across speci cations displayed for space. The Primary Election model speci cation was tted using the candidate's primary election vote margin. The General Election model speci cation was tted using the candidate's general election vote margin. The No Election model speci cation was tted without vote margins.







B.3 Robustness to Issue Coding

In this section, I test the robustness of my results to various permutations of coding issue positions. In total, 48 ways of coding issue positions were considered. I examined whether coding party-incongruent issue positions di ered if I coded issue positions as strictly or weakly incongruent: a strict coding of incongruity simply means that issue positions were incongruent only if they matched the opposing party's position, while a weak coding of incongruity includes moderate positions as incongruent. In addition, I examined whether changing the de nition of incongruity to a one-sided or a two-sided analysis altered my results. The main text employs a two-sided de nition of incongruity under which policies are considered incongruent if they are strictly or weakly congruent with the opposing party's position. A one-sided de nition of incongruity counts policies as incongruent for Republicans if they do not match the Republican Party's position under the coding scheme. All other issue positions are coded as being incongruent for Democrats. For example, for a strictly incongruent one-sided coding, the number of strictly liberal policies would become the number of party-incongruent policies for Republican pro le versions, while the number of weakly nonliberal policy positions (weakly conservative policies, including moderate positions) would be classi ed as party-incongruent policies for Democratic pro les.

Finally, I take alternative approaches to coding three issue positions. I code weak opposition to sanctuary cities (which includes opposing cutting funding to sanctuary cities) as either conservative or moderate. I code restricting access to abortion with exceptions as either conservative or moderate. Lastly, I code positions which express support for returning to pre-Roe laws as liberal, moderate, or conservative. Several candidates indicated that they had understood this policy position as returning to pre-Dobbs laws instead of pre-Roe laws, so I examine results under a variety of coding schemes.

In sum, I test robustness to codings of strict or weak, one-sided or two-sided, moderate or conservative sanctuary cities policies, moderate or conservative abortion restrictions, and liberal, moderate, or conservative pre-Roe law codings for a total of 48 possible combinations.

B.3.1 CAMCE Results by Issue Content



B.3.2 Variable Importance ResultsFigure B.3.2: Causal Forest Variable Importance Across Issue Codings

Note: Variable importance estimates from causal forests tted containing individual covariates and pro le A characteristics as well as one of 48 potential issue codings. Only the 10 variables with the highest median variable importance across speci cations displayed for space. The Primary Election model speci cation was tted using the candidate's primary election vote margin. The General Election model speci cation was tted using the candidate's general election vote margin. The No Election model speci cation was tted without vote margins.

B.3.3 Predicted CAMCE Causal Forest

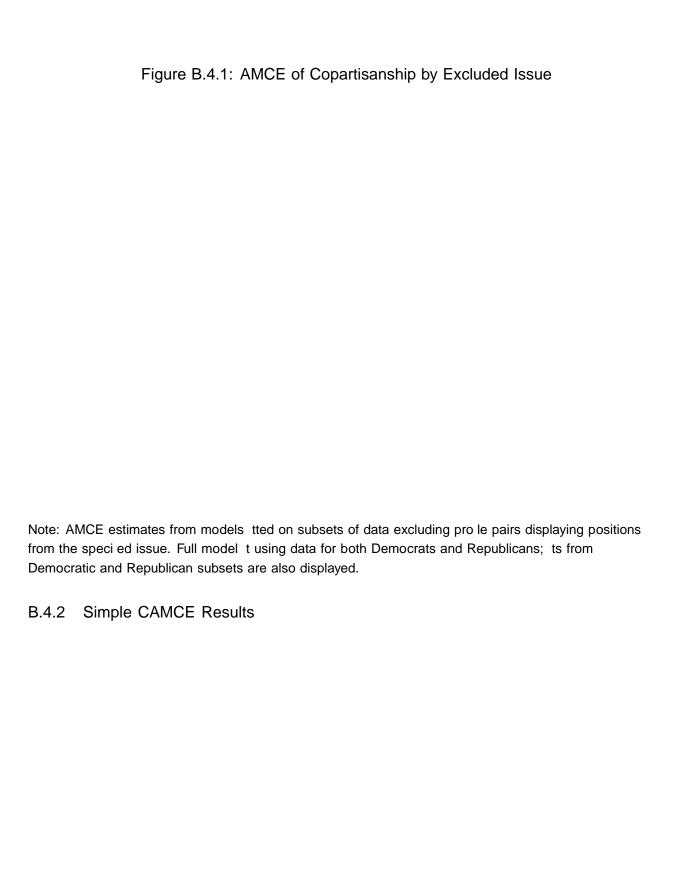


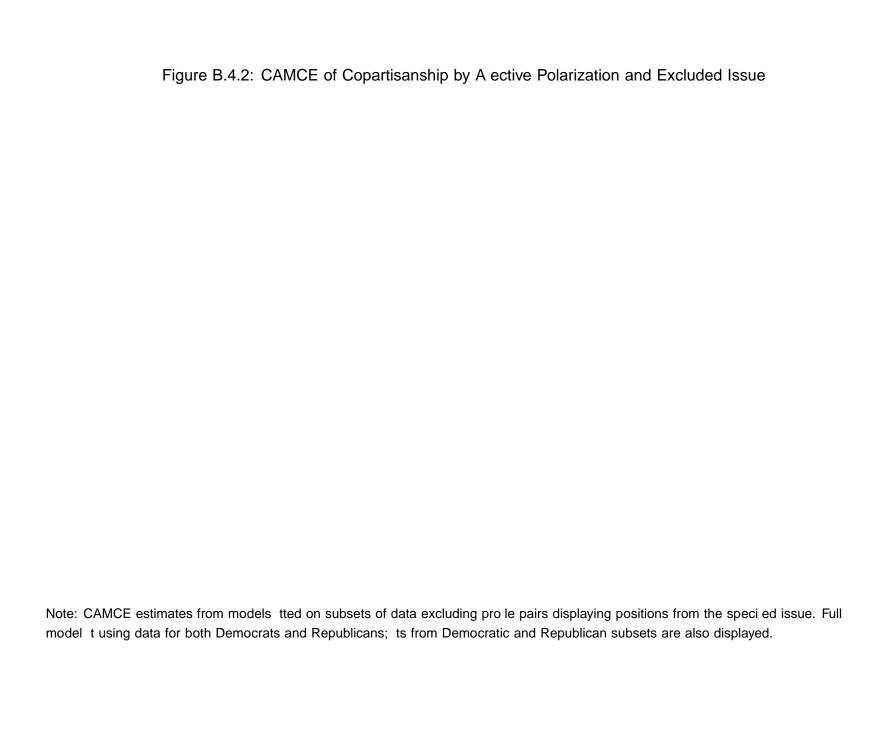
B.4 Robustness to Issues Included

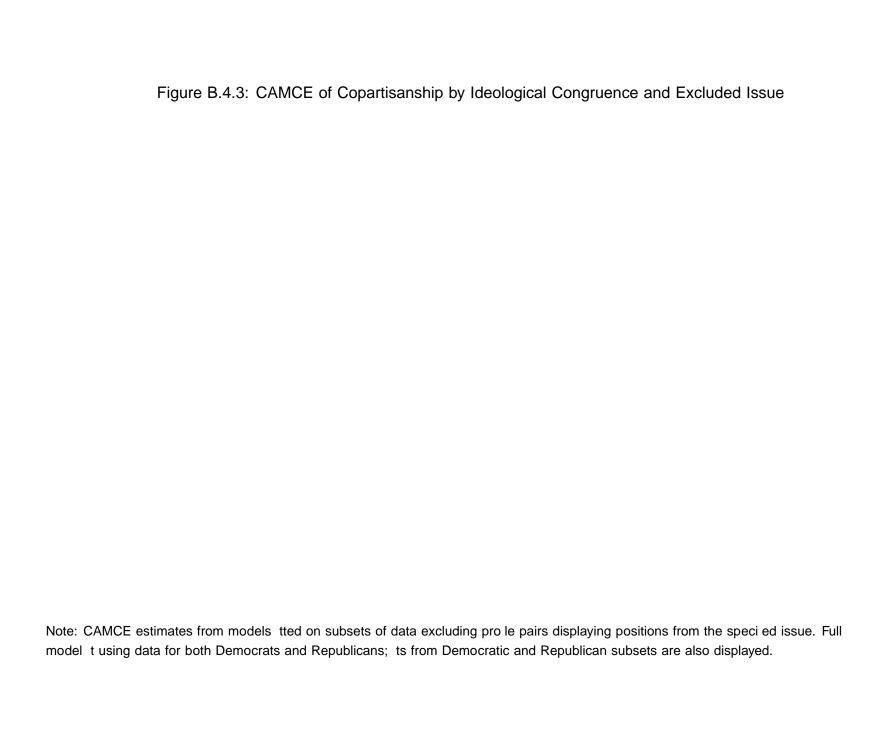
To ensure that my results do not depend on the speci c issues included, I re- t my main analyses sequentially excluding pro les which displayed an issue position from a given issue area (e.g., Abortion, Governmental Spending, etc.). For example, I excluded all pro le pairs which displayed an abortion issue position. The main di erences between the gures and those displayed in the main text are the strength of the relationships between a ective polarization and the CAMCE of copartisanship, while the substantive interpretation of the results changes little.

There are several things to note in these gures. First, the number of observations in any given pane is smaller than in the full sample due to the omission of roughly half of the choice tasks, so we should be cautious about drawing rm conclusions from these results due to the lack of statistical power and potential violations of common support. Second, for Figure B.4.4 through Figure B.4.10, which display the CAMCE of copartisanship conditional on a ect and issue content, several of the relationships between a ective polarization and partisan discrimination appear to be negative. Still, 142 of 175 panes display positive relationships between a ective polarization and partisan discrimination. Again, we should avoid overinterpreting these results due to the reduced power from excluding each issue, but the ndings in this section are suggestive that the main results are not sensitive to the speci c issues excluded.

B.4.1 AMCE Results

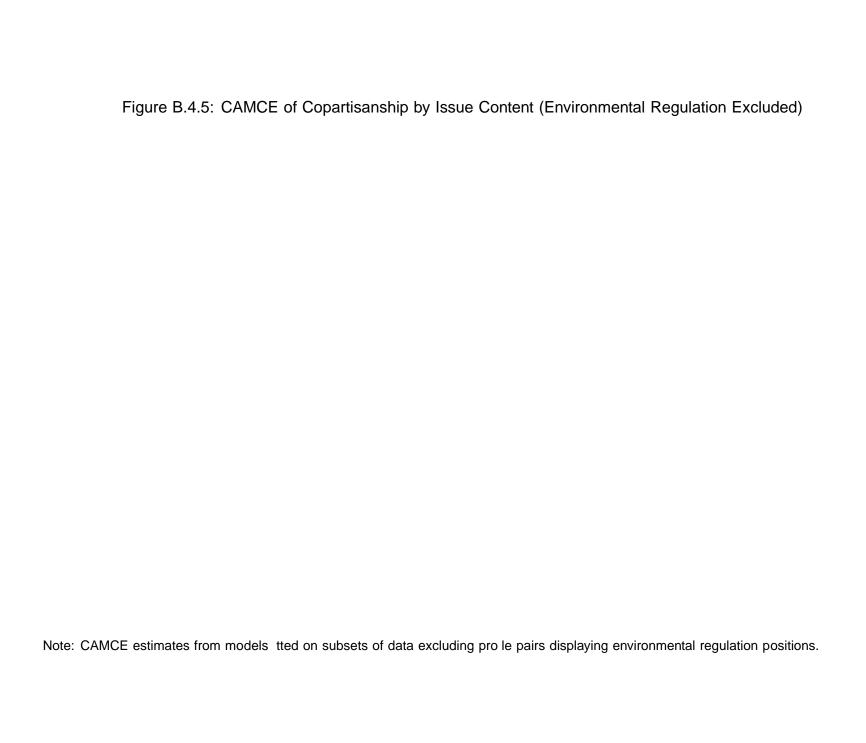


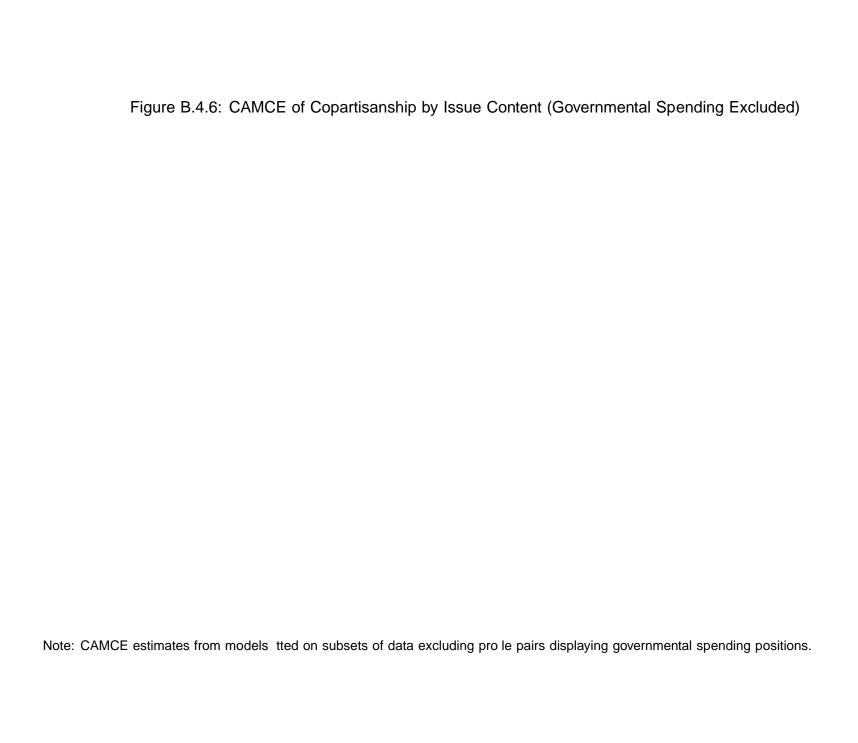


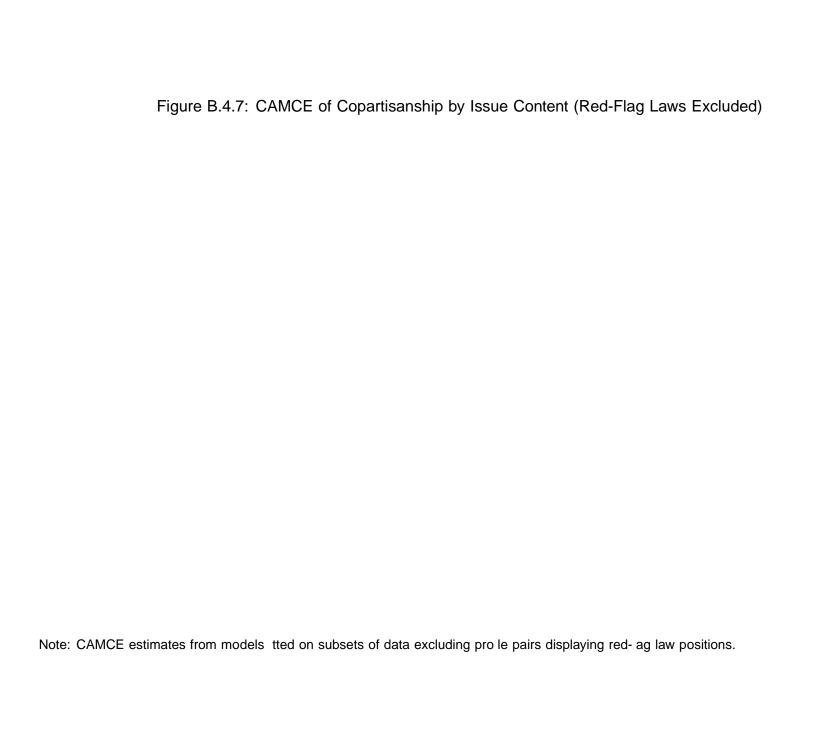


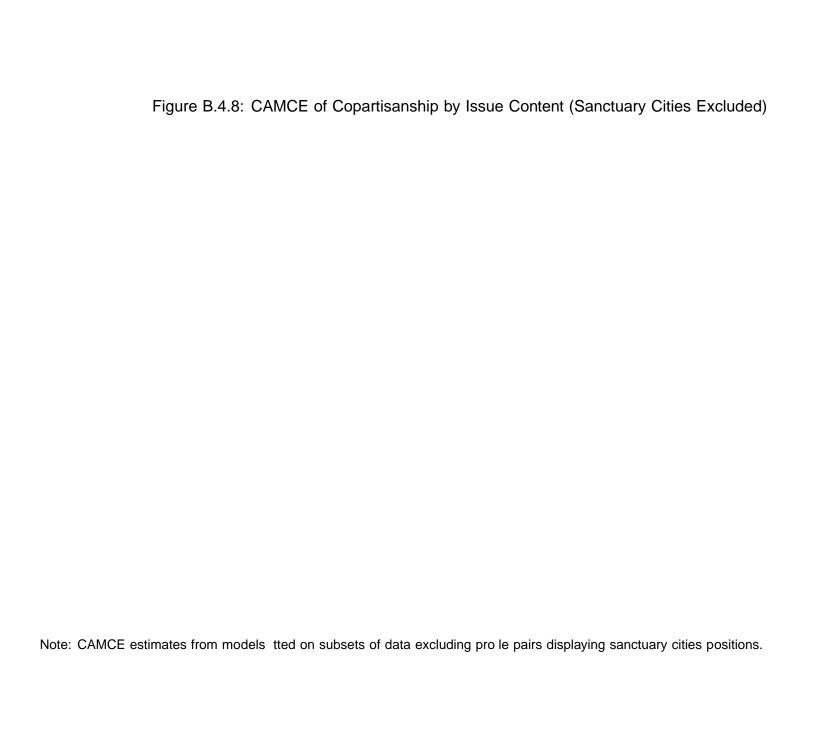
B.4.3 CAMCE Results by Issue Content









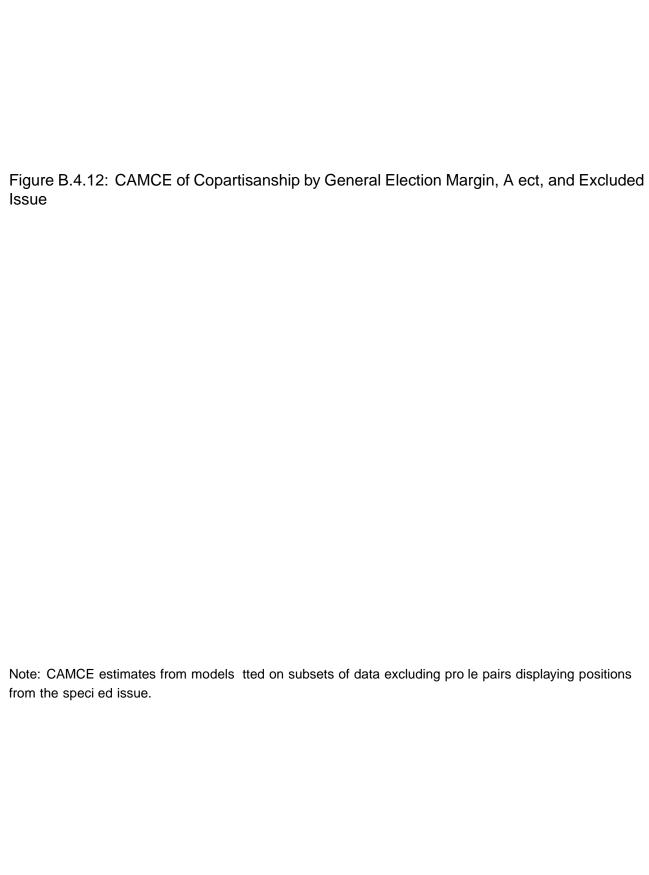


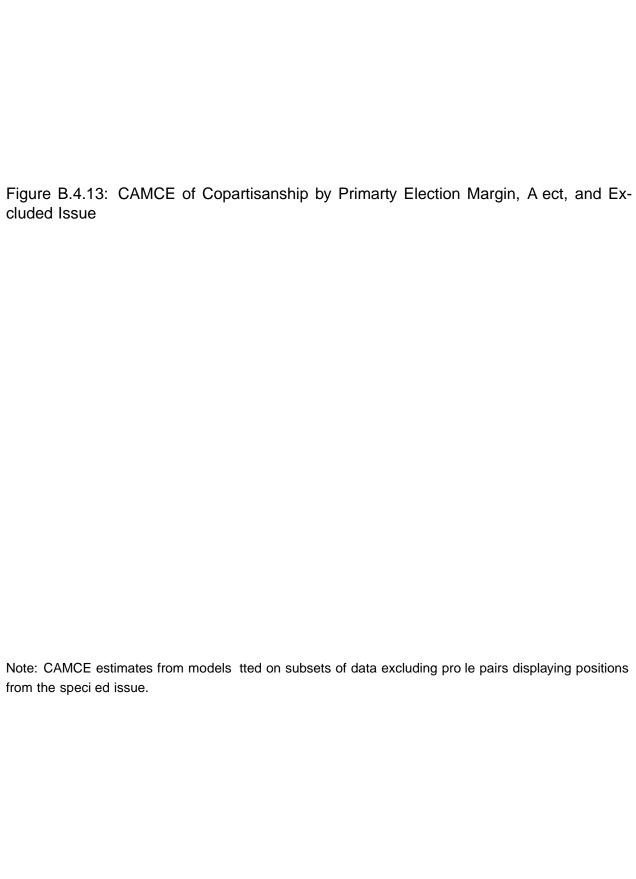




B.4.4 CAMCE By Ideology	
Figure B.4.11: CAMCE of Copartisanship by Ideology, A ect, and Excluded Issue	
Note: CAMCE estimates from models tted on subsets of data excluding pro le pairs displaying position from the speci ed issue.	ns

B.4.5 CAMCE By A ect, Election Results, and Excluded Issue





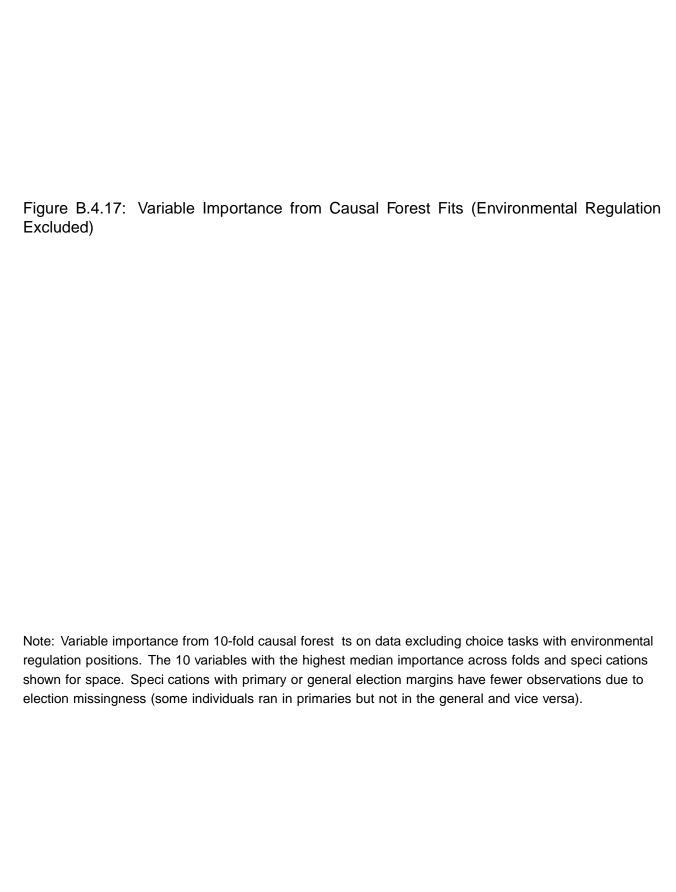
B.4.6	CAMCE	By A ect, S	tate Contro	I, and Exc	luded Issu	е		
Figure	e B.4.14:	CAMCE of	Copartisans	ship by Sta	ate Control	, A ect, and	Excluded	Issue
	AMCE estir speci ed is	mates from mo	dels tted on	subsets of d	ata excluding	pro le pairs	displaying pos	sitions

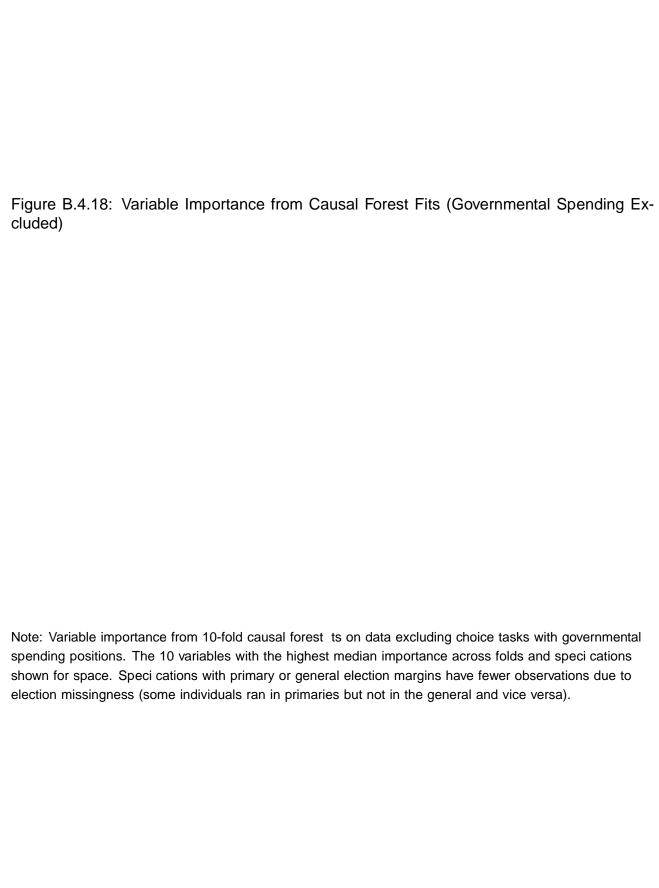
Figure B.4.15: CAMCE of Copartisanship by Chamber Margin, A ect, and Excluded Issue
Note: CAMCE estimates from models tted on subsets of data excluding pro le pairs displaying positions from the speci ed issue.

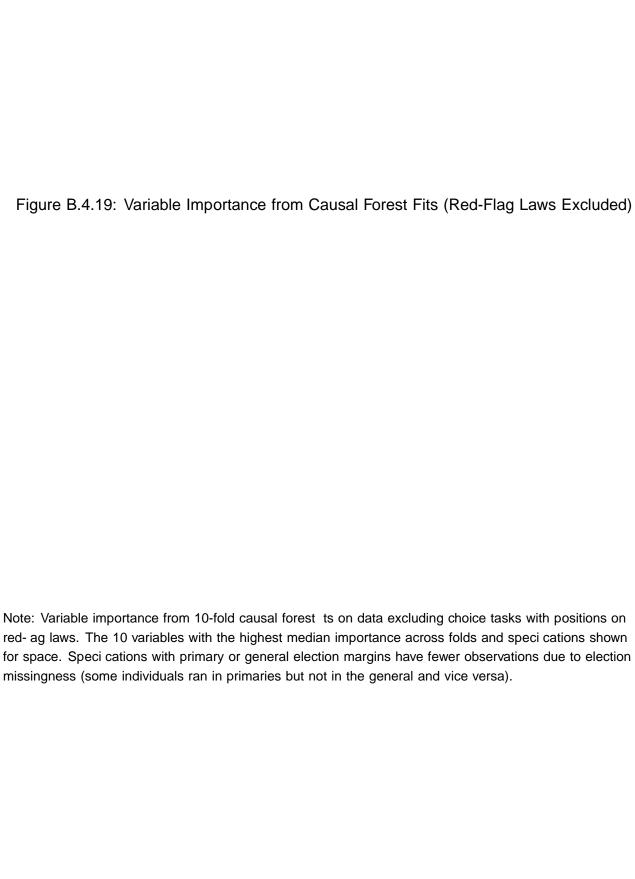
B.4.7 Variable Importance Results Figure B.4.16: Variable Importance from Causal Forest Fits (Abortion Excluded) Note: Variable importance from 10-fold causal forest ts on data excluding choice tasks with abortion positions. The 10 variables with the highest median importance across folds and speci cations shown for

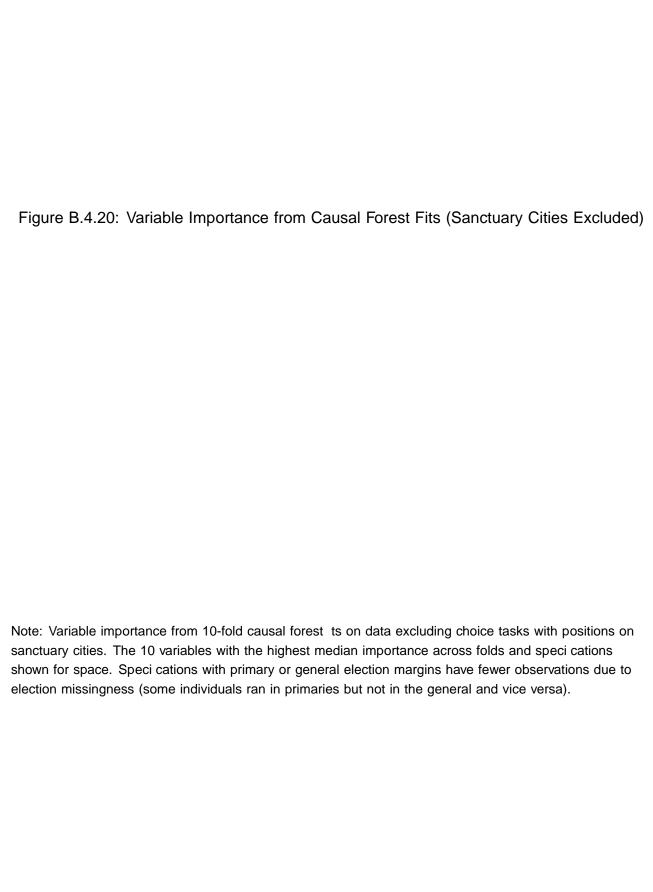
space. Speci cations with primary or general election margins have fewer observations due to election

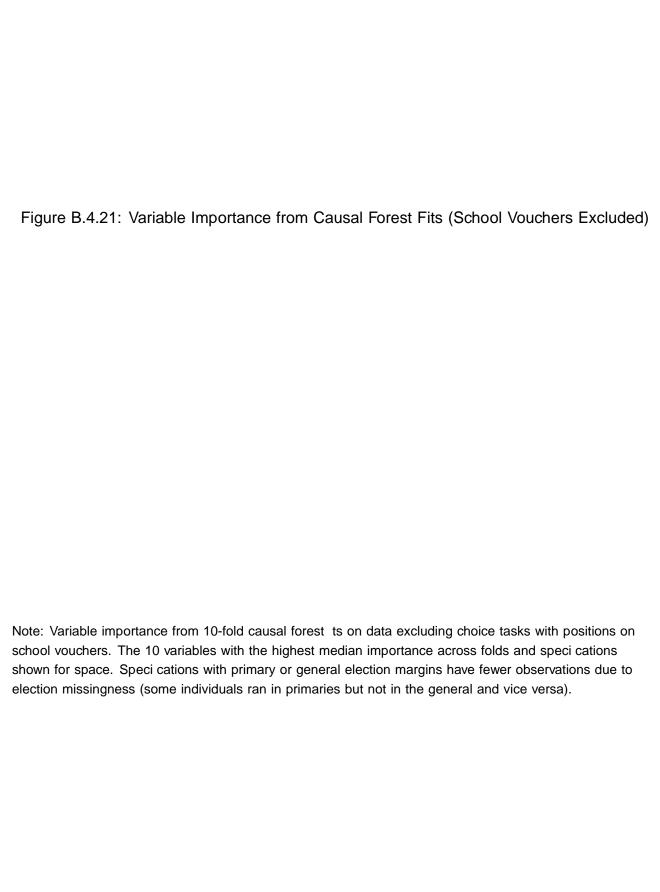
missingness (some individuals ran in primaries but not in the general and vice versa).

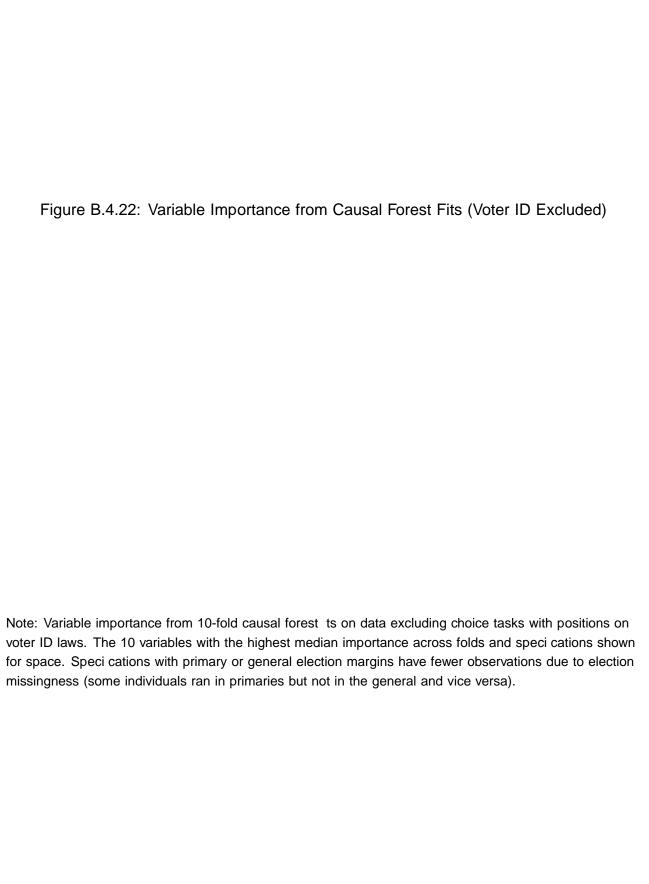




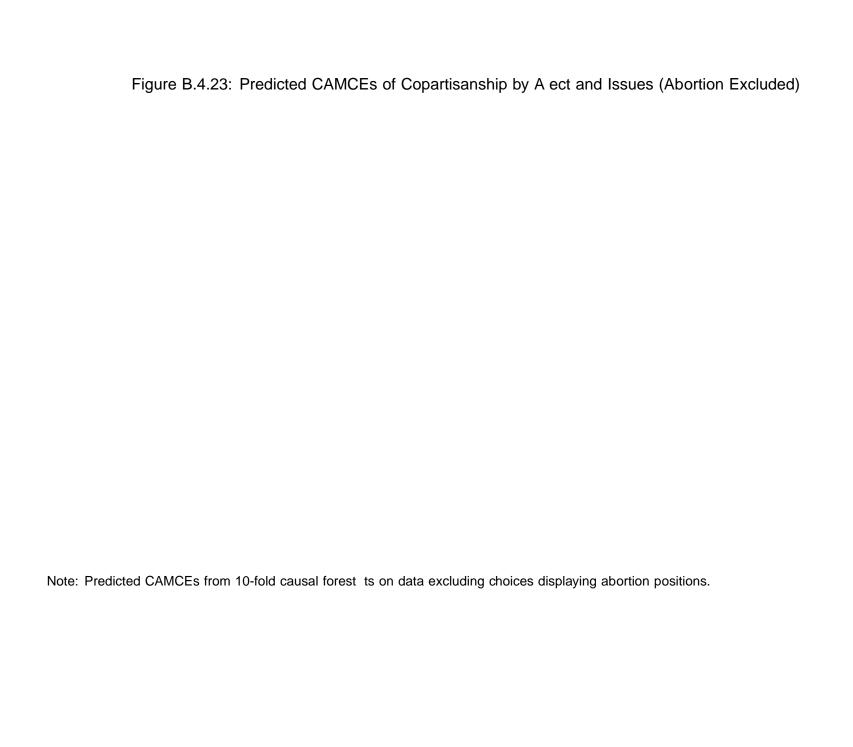




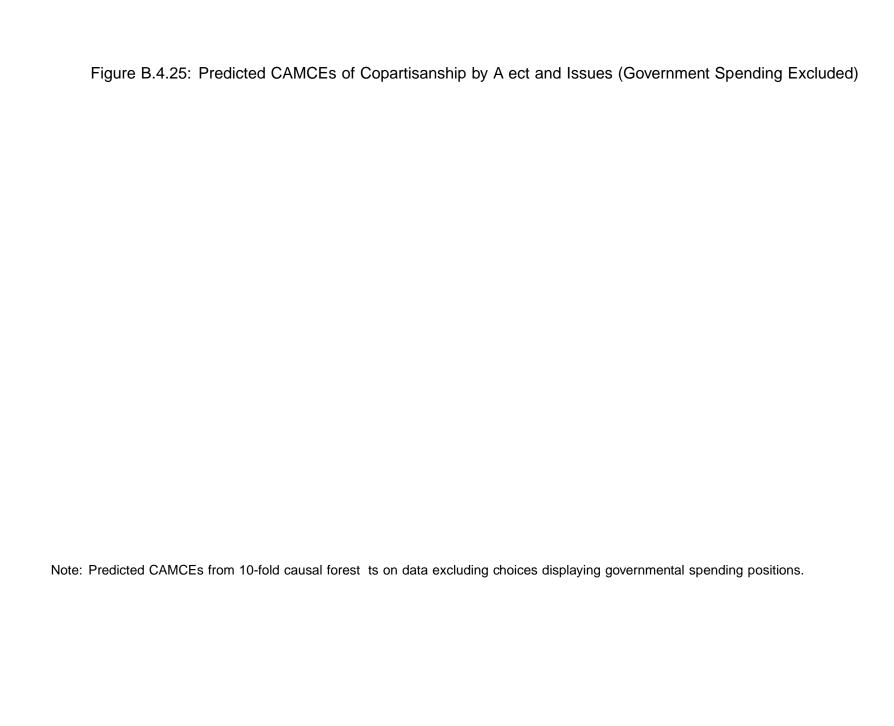


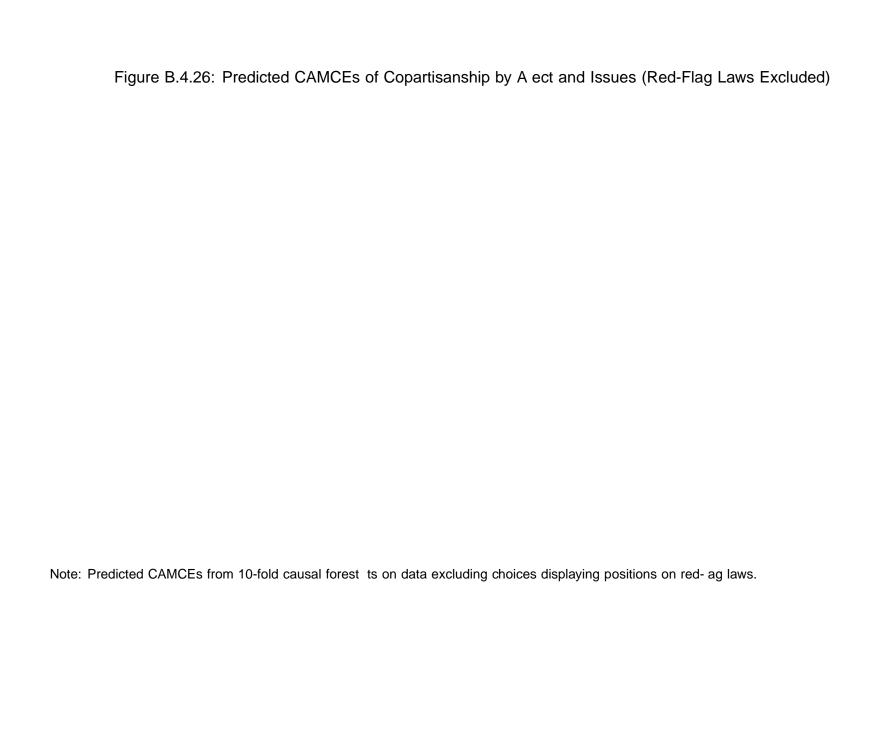


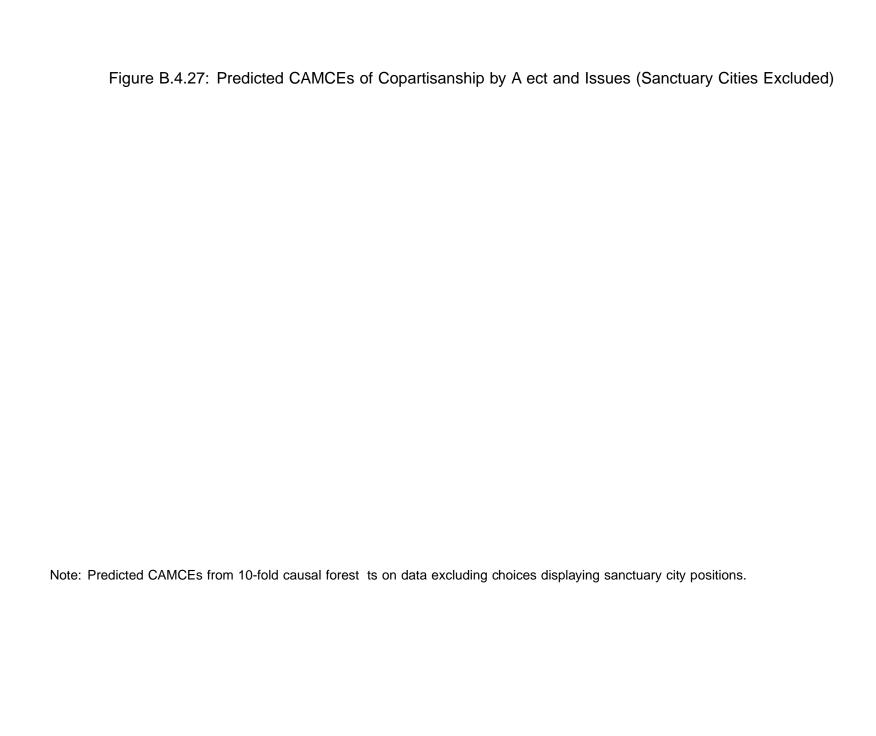
B.4.8 Predicted CAMCE Causal Forest

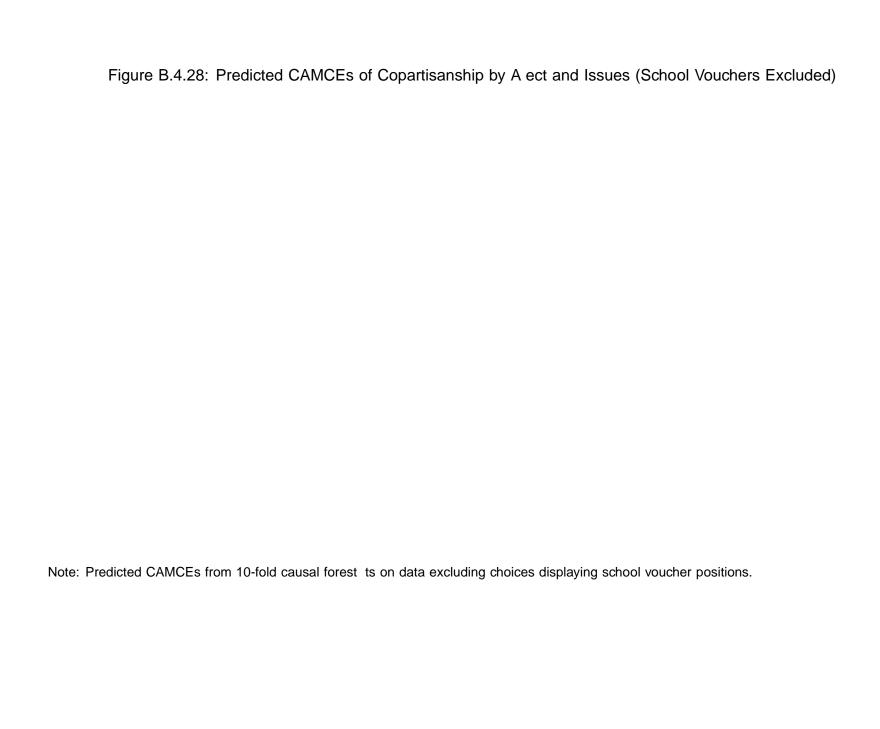


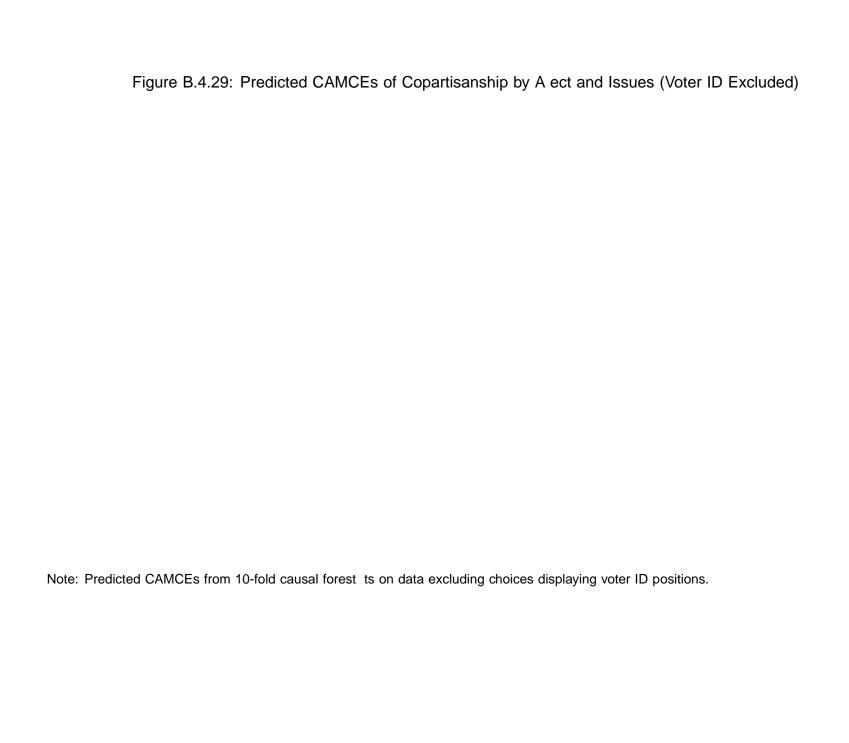








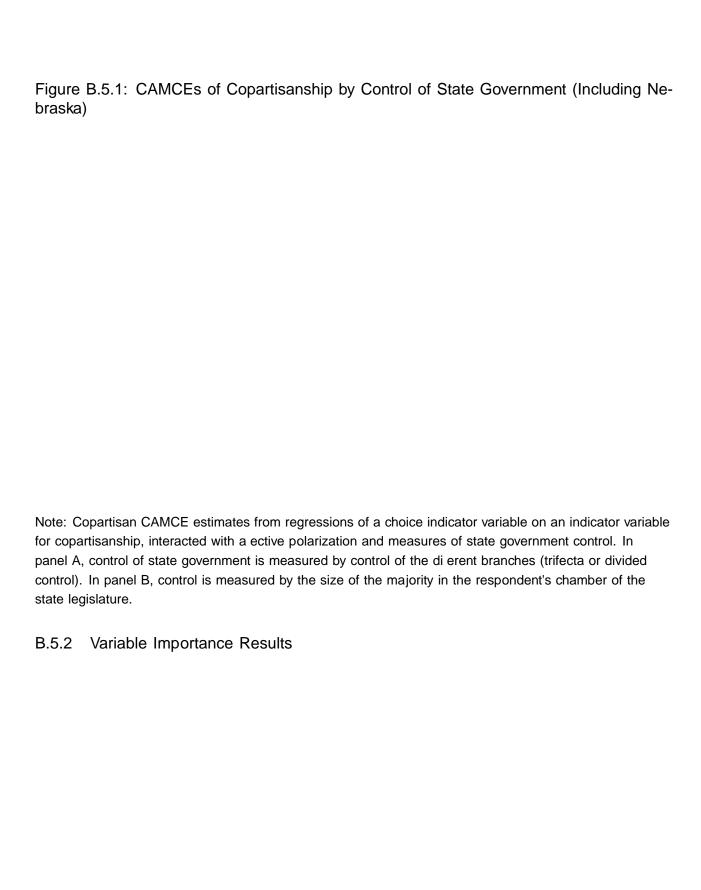


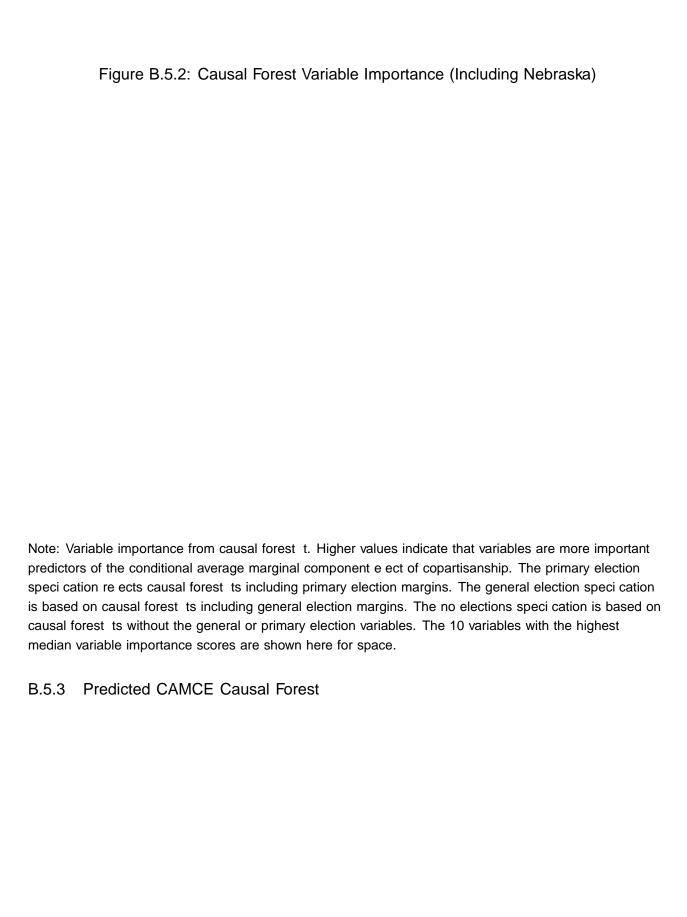


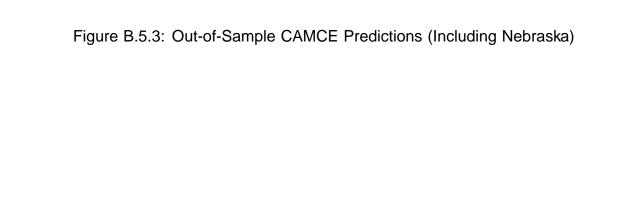
B.5 Robustness to Nebraska's Partisanship

Because Nebraska does not formally recognize parties in its legislature or in its legislative elections, I excluded candidates from Nebraska in the main analyses which measured state partisan control. This a ects 38 observations from eight candidates. Here, I show that conclusions from the main text do not change when Nebraska is included. The party a liations of legislators in Nebraska's unicameral have been identified by the media (e.g., Beck, 2023). The Republican Party in Nebraska currently controls both the legislature and the governorship, which I code as a Republican trifecta. Additionally, within the legislature there are 32 Republicans, 16 Democrats, and one independent. Since the main causal forest specifications include separate measures of gubernatorial, house, and senate control, I instead include the trifecta control measure in the robustness analysis because Nebraska's legislature only has one chamber.

B.5.1 CAMCE Results by A ect and State Partisan Control







Note: Out-of-Bag CAMCE predictions from the causal forest speci cation with no electoral variables. Electoral variables were omitted to avoid discarding large portions of the sample who appeared in a primary but not a general election or vice versa. The vertical axis of the grid corresponds to the number of issue positions displayed for the pro le pair, and the horizontal axis indicates the number of issue positions which are incongruent with the party of pro le A. Blue lines t using LOESS.

B.6 Robustness to Individuals with No Random Seed

Six individuals were assigned to treatment in Qualtrics without a random seed, meaning they were repeatedly shown the same pro le pair. The main analyses exclude these individuals. Here, I show that results are robust to their inclusion. In Figure B.6.3, 21 of the 25 panes still show positive relationships between a ective polarization and partisan discrimination.

B.6.1 AMCE Results

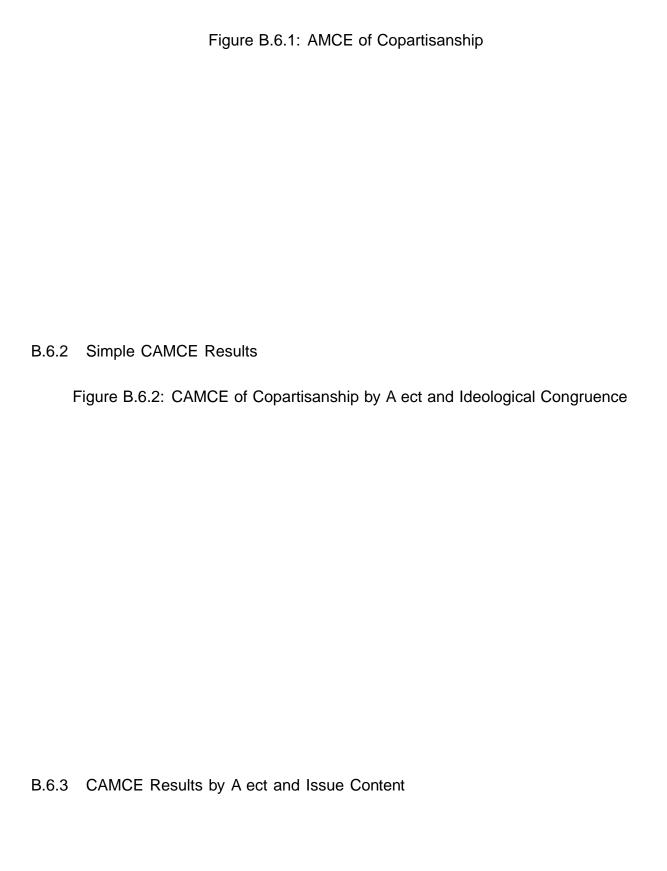
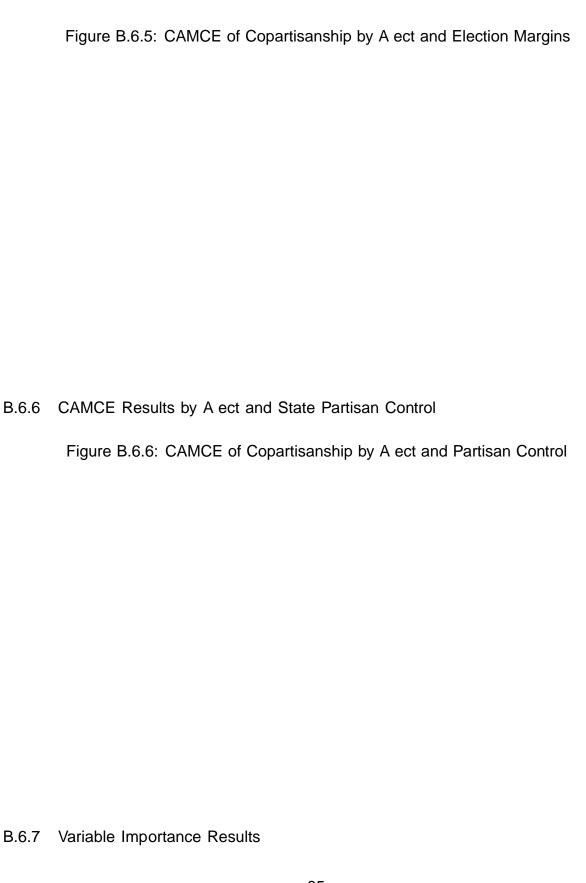


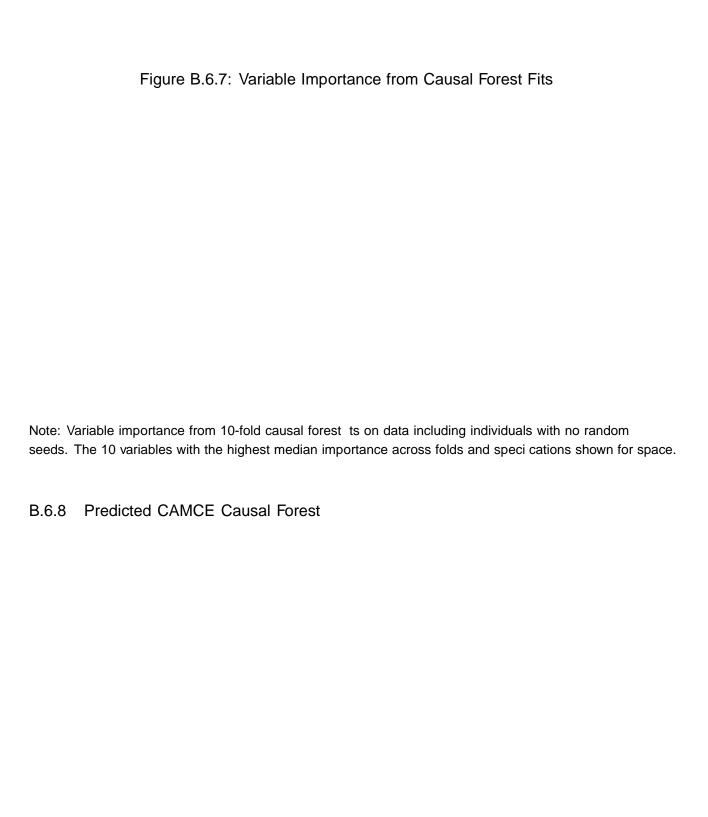
Figure B.6.3: CAMCE of Copartisanship by A ect and Policy Positions

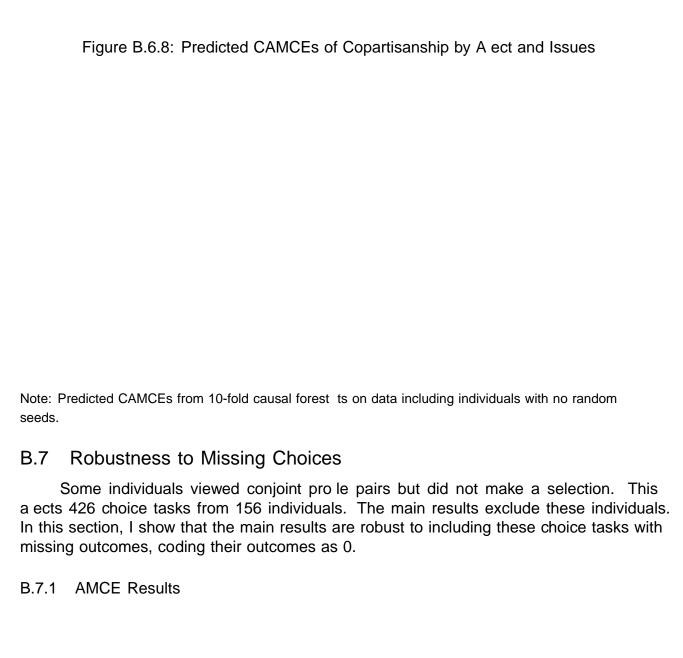
B.6.4	CAMCE	Results	by	A ect	and	Ideology
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Figure B.6.4: CAMCE of Copartisanship by A ect and Ideological Congruence

B.6.5 CAMCE Results by A ect and Election Margins







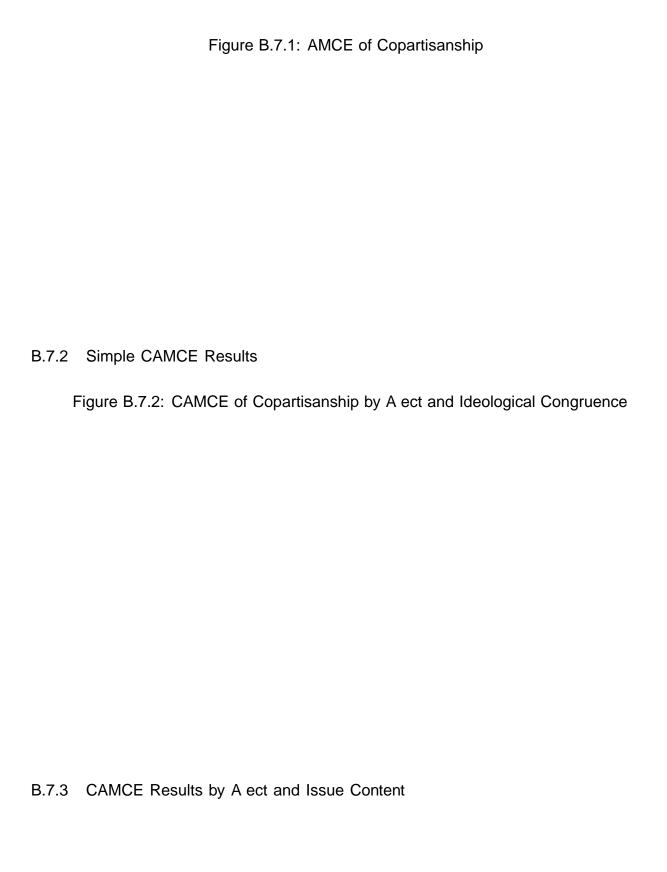


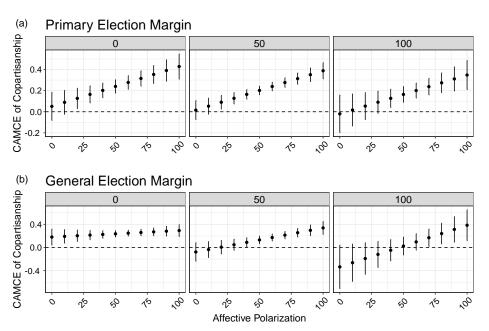
Figure B.7.3: CAMCE of Copartisanship by A ect and Policy Positions

B.7.4	CAMCE	Results	by	A ect	and	Ideology

Figure B.7.4: CAMCE of Copartisanship by A ect and Ideological Congruence

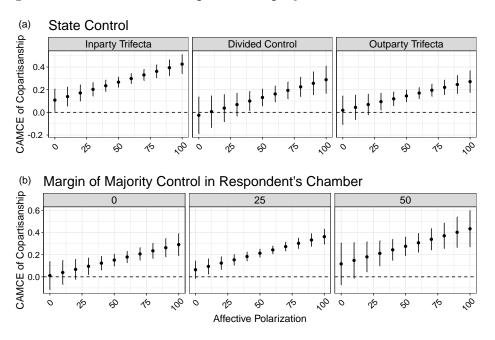
B.7.5 CAMCE Results by A ect and Election Margins

Figure B.7.5: CAMCE of Copartisanship by Affect and Election Margins



B.7.6 CAMCE Results by A ect and State Partisan Control

Figure B.7.6: CAMCE of Copartisanship by Affect and Partisan Control



B.7.7 Variable Importance Results

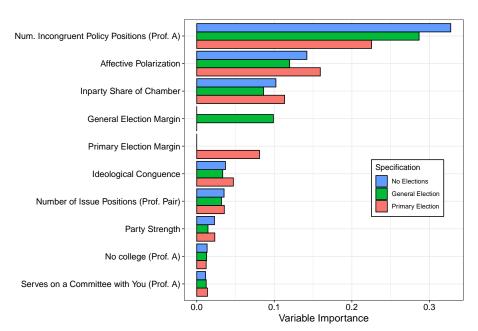


Figure B.7.7: Variable Importance from Causal Forest Fits

Note: Variable importance from 10-fold causal forest fits on data excluding missing choices. The 10 variables with the highest median importance across folds and specifications shown for space.

B.7.8 Predicted CAMCE Causal Forest